

**SALT LAKE CITY COUNCIL STAFF REPORT**  
**LLEBG BUDGET ANALYSIS – FISCAL YEAR 2002-03**

**DATE:** November 15, 2002

**SUBJECT:** Local Law Enforcement Block Grant Budget Amendment #11 Initiative #7

**STAFF REPORT BY:** Michael Sears, Budget and Policy Analyst

<b>Document Type</b>	<b>Budget-Related Facts</b>	<b>Policy-Related Facts</b>	<b>Miscellaneous Facts</b>
Resolution	The proposed initiative is also included as part of Budget Amendment #11. The City is in receipt of the \$273,181 in LLEBG funds.	As part of the approval process, the Block Grant Advisory Board has reviewed the proposed uses and a public hearing to receive citizen input was held on September 30, 2002.	The proposed uses of LLEBG funds are McGruff Program (\$15,000), Drug Court (\$50,000), Peer Court (\$20,000), Restorative Justice Program (\$15,000), Officer Peer Support Program (\$16,000), Training/Travel (\$28,000), officer overtime (\$30,000), equipment (\$128,534), and supplies (\$1,000).

The Police Department has received the Local Law Enforcement Block Grant (LLEBG) for the past 7 years. The LLEBG is not a competitive grant; the number of major crimes committed with the City in previous years determines the amount of funding. The City is obligated to provide a 10% match to receive the grant. The City budgeted for this local match in the General Fund portion of the Police Department budget. The required match amount was \$30,353 for a total LLEBG program total budget of \$303,534.

**BACKGROUND/MATTERS AT ISSUE**

In previous fiscal years the LLEBG has been used to provide salary for officers involved in LLEBG related programs. The proposed uses of the LLEBG funds this year do not include regular salary expenses but do include Police Officer overtime. The Police Department indicates that the only requirement of the LLEBG is that the City participates in a drug court. The Department of Justice does not require a municipality to participate in any other program, but uses of LLEBG funds must fit within one of the seven purpose areas as outlined by the Department of Justice. The areas include: Law Enforcement, Enhancing Security, Drug Courts, Enhancing Adjudication, Multi-Jurisdictional Task Forces, Crime Prevention and Indemnification Insurance. The Department of Justice has Crime Prevention and restorative Justice project/programs as high priority areas. Which programs the City chooses to participate in are left to the discretion of the City.

The LLEBG application is completed electronically. The awarding of funds takes place before any program activity. Most grants require a submission for reimbursement after

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program activities are completed. The City is in receipt of the full \$273,181 award amount.

The application and award documents of the LLEBG specify that an Advisory Board must review the program and that a public hearing must be held. The Block Grant Advisory Board includes representatives from the Police Department, local court system, juvenile court system, local school district and a non-profit group. Previously the group that served as the advisory board included a number of community members that had originally convened in association with the Salt Lake Area Gang Project. The Mayor or City Council does not select this advisory board. The Block Grant Advisory Board has reviewed the proposed uses and a Public Hearing was held on September 30, 2002. The City is required to certify that individuals representing the following categories serve on the advisory board:

1. Law Enforcement Agency (Chief of Police or Sheriff could represent law enforcement)
2. Prosecutor's Office
3. Court System
4. Nonprofit Group (e.g. educational, religious, or community) active in crime prevention or drug abuse prevention or treatment.

**A representative of the Utah League of Cities and Towns filled the number four requirement. The Council may wish to ask the Police Department to confirm that the Utah League of Cities and Towns meets the definition required by the Federal Government for this grant ('active in crime prevention or drug abuse prevention or treatment').**

The LLEBG program has been compared to the Community Development Block Grant Program (CDBG) in that it is a block of funding with which the City has broad discretion. Both programs require an advisory board and a public hearing. Although a hearing was advertised for LLEBG, only police department personnel attended. **If the Council wished to see the LLEBG process become more like the CDBG process, the Council could request that:**

- 1. Greater public input be sought through notifying community councils and non-profit community groups and organizations interested in crime prevention and related topics.**
- 2. The information be presented in a format that indicates the funding amount for each program in previous years.**

The Council has already adopted a resolution that allows the Mayor to accept the grant and sign any additional contracts or awards relating to the grant. This grant does not increase the amount of General Fund FTE positions. In fiscal year 2000-2001 the LLEBG paid the salaries for six City employees at a total cost of \$235,000. These positions were funded through the end of fiscal year 2001-2002 with the previous year LLEBG grant. In the Mayor's Recommended Biennial Budget for fiscal years 2001-2002 and 2002-2003 these six employees were funded with General Fund revenue. **The Council may wish to urge the Administration to identify new grant funding for the positions that support LLEBG programs.**

In previous years, the LLEBG has provided funding for the Urban Scouting Program, Boy Scouts of America. Two years ago the Administration reported to the Council that the funding would be used for a youth program that included both males and females. Last year the LLEBG funds included money for the Boy Scouts of America, Explorer

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Scout program. The Police Department did not recommend funding from the LLEBG to youth programs (as proposed two years ago) or scouting programs.

The current year LLEBG proposal does recommend funding for the McGruff – Salt Lake City School District program. This is the only program within the LLEBG that has a target audience who is school aged.

The following paragraphs detail the proposed uses of the fiscal year 2002-2003 LLEBG funds. Of the \$273,181 received in the fiscal year 2002-2003 LLEBG, \$30,000 is proposed for use as officer overtime, \$1,000 in supplies, \$28,000 in training/travel, \$128,534 for equipment and \$116,000 in contractual expenses. The LLEBG requires a match of \$30,353, which was budgeted for in the Police Department General Fund allocation. Total source of LLEBG and local match funds is \$303,534.

Proposed use of funds:

### **McGruff Program (\$15,000)**

The City is proposing that the City continue their participation in the McGruff Program. The program is contracted through the Salt Lake City School District. The McGruff program is designed to prevent youth crime. Services include identifying and recruiting safe houses within the SLC School District. There are currently 215 sites within the district. The funds will be used to conduct background checks on people offering to host “safe houses” and to have a person dressed as McGruff present the program to school aged children.

### **Drug Court (\$50,000)**

The Administration is proposing that the City contract with the County Adult Drug Court to facilitate a program that replaces the traditional sentencing of drug offenders. The Administration is recommending that \$50,000 be allocated to this program. This program is partially funded by the County general fund budget, client fees and County tobacco settlement funds. Over one-half of clients served are Salt Lake City residents. **The Council may wish to note that Salt Lake City residents pay taxes for the County General Fund, and therefore, may be paying twice for some of these services. A majority of the participants reside in the City. The Administration has indicated that the grant requires a contribution to the drug court. The Council could request clarification on the specific grant requirements (dollar amount, whether this specific program is mandated, etc.)**

The proposed \$50,000 allocation will pay for a program manager, three case management positions, a program analyst position, a coordinator position, and a therapist position. The Department can provide specific data on the success of this program.

### **Peer Court (\$20,000)**

The Administration is proposing that the City contract with the Salt Lake City School District and the Juvenile Court to provide an alternative to the Juvenile Court process. As part of the Peer Court program youth offenders are sent to mediation, conflict resolution and peer training instead of detention. The contract to provide these

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services will be with Salt Lake City School District. The District has provided these services for the past five years.

The allocation to this program was \$20,000 last year. The Administration is proposing that the allocation remain at \$20,000 this year.

### **Restorative Justice Program (\$15,000 to be split between the following sub-programs)**

#### **Passages Mediation Program**

The Passages program is an alternative to incarceration for misdemeanor offenses. As part of this program, defendants are required to attend and participate in mediation/resolution counseling, pay restitution charges including class costs and officer time spent investigating. The Community Review Panel outlines the program and the individual defendant requirements. If the defendant is successful in complying with the requirements, all charges will be dismissed. If they do not complete the requirements, they are ordered to jail without going through the court system.

The requested money will be used to pay for case management services. **This was a pilot program last year, and there isn't a long history of performance measurements available. The Council may wish to confirm with the Administration what measurements were used and what the results are. It is anticipated that by participating in this program, the City will save court costs and legal fees, etc.**

#### **Municipal Mental Health Court**

The Administration is proposing that the City participate in a Mental Health Court. The City will contract with the County's Mental Health Court for the operation of this program. This program is designed as an alternative to incarceration for persons with mental illness. The program administrators will work with Valley Mental Health staff, and funds will be used for case management. The goal is 20 people in the program. Salt Lake City residents pay taxes for the County General Fund. County Tax revenue is used by the County to contract with Valley Mental Health.

This City Prosecutor's Office will be participating with Valley Mental Health, Legal Defenders Association, Salt Lake City Police Department Crisis Intervention Team, and the County Court System. **Council staff is still researching this item and will provide additional information during the briefing on November 19, 2002.**

#### **Prostitution Outreach Program**

The Administration is proposing that the City continue participation in the Prostitution Outreach program. The City will contract with the County Court system to operate a program that provides case management services to defendants arrested for prostitution. The services to be provided include employment education, job readiness education, life skills training and on-going counseling.

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The goal is to have 10 participants. **The Council may wish to review the past performance of this program and compare it with available performance measures.**

### **Officer Peer Support Program**

**(\$16,000)**

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**(\$16,000)**

**This is a new program. The Police Department has assigned an officer to organize this program and an administrative committee is currently meeting to implement it and clarify boundaries and links between this program and existing city programs.** The Administration is proposing that the City train officers to act as peer counselors and to have support groups and counseling available through the Officer Peer Support Program. \$16,000 is requested for the training/trainers of this program. **Currently, counseling services are available to all City employees through an employee assistance program, Comprehensive Psychological Services. Eight visits are available to all City employees free of charge. Further counseling is available through the health insurance programs offered to City employees. The Council may wish to consider the counseling services that are available to all City employees and determine whether this program is a duplication of services or whether this program builds upon the services currently available. Part of the City's contract with its provider requires that the program be capable of providing crisis counseling, post incident counseling and on-going counseling to employees and their dependents. The Council may also wish to consider possible liabilities of having the Police Department offer peer counseling services. Another consideration is whether this program creates a benefit for Police Officers that is not available for Fire Fighters who also face stressful situations. The Council may wish to request that the Police Department provide information on any perceived inadequacies with the City's current program. (The total grant funding proposed for this program from LLEBG is \$25,000)**

### **Training / Travel**

**(\$28,000)**

The Administration is proposing that \$28,000 be spent on travel and training for the following:

- Crisis Intervention Team Re-certification Training (\$5,000)
- Reverse 911 System Training / Licensing (\$8,000)
- Civilian Training (\$15,000)

### **Officer Overtime**

**(\$30,000)**

The Administration is proposing that \$30,000 be spent on Officer overtime:

- Community Policing Overtime (\$22,000)
- Officer Peer Support Program (\$8,000)

**The Council may wish to receive a separate briefing on Community Oriented Policing. A review of the purpose of Community Oriented Policing program and the current service level with performance measurements and feedback from participants in the program could be provided as part of the briefing. As part of**

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**the transmittal there are minutes of the Advisory Board Meeting that was held on September 30, 2002. The Council may wish to inquire about the Record Keeping Software that is mentioned in the minutes and see if the system can be used to enhance the Community Oriented Policing program.**

**Law Enforcement Equipment  
(\$128,534)**

The Administration is proposing that \$128,534 be spent on equipment to outfit the Police Department.

- SWAT / VICE Surveillance Equipment (\$10,000)
- Crime Prevention / Mini Remote Police Car (\$8,000)
- Internal Affairs Interview Room Audio / Video Equipment (\$6,000)
- Community Policing and PSB Office Furniture / Equipment (\$22,534)
- LED Emergency Vehicle Lighting (\$25,000)
- Officer Safety Equipment (\$42,000)
- Training Division Software and Record Keeping (\$15,000)

**Regarding the funding of furniture and equipment for some of the Police Department's community substations and offices within the Public Safety Building, the Council may wish to request clarification from the Police Department on the extent to which the community substations are actually used by the community and / or officers. While there are some substations that are used for public meetings there are others that may not be used regularly by the Police or the public.**

**Supplies  
(\$1,000)**

The Administration is proposing that \$1,000 be allocated for the supplies associated with the Officer Peer Support Program.

cc: Cindy Gust-Jenson, Rocky Fluhart, Steve Fawcett, Chief Dinse, Mac Connole, Jerry Burton, Krista Dunn, Alison Weyher, David Dobbins, Luann Clark, Gordon Hoskins, Sherrie Collins, and Shannon Ashby