

City Council Announcements

August 23, 2005

A. Decisions, Feedback & Information needed by staff

1. **Would a Council Member be willing to attend the Saturday 8:00 a.m. COG meeting on September 10?** It is at the South Salt Lake City Hall. Council Member Buhler is scheduled to attend the October meeting.
2. **ULCT Convention**, Wednesday September 13 – Friday September 16
Attached is a list of the sessions.

Wednesday Dinner Theater	Thurl Bailey	Spouse \$25.00	Rose Wagner
Friday Dinner	Christopher Cross	Spouse \$50.00	Sheraton poolside

Which Council Members are interested in attending the conference? Do any Council Members need additional tickets for Wednesday or Friday evenings? Would a Council Member be interested in saying a few words of greeting at the Wednesday dinner since the Council is a sponsor that night?

3. **ULCT voting delegates:** Typically the City chooses to have Lynn Pace delegated as the voting member at the League Convention. **Does the Council approve this, or would a Council Member like to attend and participate in the voting?**
4. In response to the Council's discussion regarding the **Zoning Map 'Fine Tuning'** and questions regarding the property at 1640 S. West Temple, Planning staff has provided the attached map. Some Council Members indicated that they may wish to drive by the property. This map shows the location of the multi-family structure and the current zoning boundaries. The proposal is to rezone the multi-family property from Residential Multi-Family RMF-35 to Commercial Business. This Zoning Map 'Fine Tuning' will be scheduled for a public hearing on September 6th. **Please let Janice know if you have questions.**
5. Council staff has drafted the attached letter of congratulations to Scott Beck for his appointment as President & Chief Executive Officer of the Salt Lake Convention & Visitors Bureau. **Does the Council approve the draft for the Chair to sign?**
6. Council staff has drafted the attached letter of to community members regarding their review of the Central Community Master Plan. The letter requests their feedback by September 23 so that the Council can move ahead and schedule a hearing and resolve the matter by the end of the year. **Does the Council approve the draft for the Chair to sign?**
7. **Jurisdiction Transfer of State Highways:** This was to be a briefing, however, with the changes that have occurred at the Legislature the Council Chair has opted to provide this as background information only. It is attached.

ULCT Convention

Tuesday, September 13

2:30 pm ULCT Legislative Policy Committee Meeting

5:00 pm ULCT Board Meeting

Wednesday, September 14

9:30am - 11:20am GENERAL SESSION

There is No Such Thing as a Stable Climate: Learning to Live with It

Speaker: Kevin Eubank

12:50 pm — 1:40 pm Concurrent Sessions

Session I Introduction to a New Personnel Manual

Speakers: Brenda Hancock, Personnel Director; Karen Okabe, Deputy Mayor, SL County

Session 2 Current Issues in Public Finance

Speaker: Chapman & Cutler

Session 3 What Can be Done with Environmentally Challenged Properties

Speaker: Brent Everett, Department of Environmental Quality

Session 4 Interacting With the Media

Speaker Ryan Mecham, Public Information Officer, Sandy City

1:50 pm — 2:40 pm Concurrent Sessions

Session 5 Post-Employment Benefits and What They Add Up To

Speaker: Carl Empey, Zions Bank Public Finance

Session 6 Bonds101—Answers and Questions You Have Been Afraid to Ask

Speaker: Chapman & Cutler

Session 7 Water Issues for Small Communities

Speaker: Chuck Jeffs, Rural Water Users Association

Session 8 Economic Development

Speakers: Lincoln Shurtz, ULCT; Randy Sant, Sandy City; Chris Roybal, Governor's Office

3:00 pm — 3:50 pm Concurrent Sessions

Session 9 How to Hire and Fire Humanely and Legally

Speaker: Craig Bott, Utah Local Governments Trust

Session 10 Water Issues for Small Communities

Speaker: Chuck Jeffs, Rural Water Users Association

Session 11 Recent Case Law that Impacts Municipalities

Speaker: Neil Lindberg, Attorney, Provo City Council

Session 12 Senior Issues for Municipalities

Speaker: Rob Ence, AARP State Director

6:30 pm 9:30 pm DINNER AND ENTERTAINMENT at the Rose Wagner Theater

Thursday, September 15

8:00 am — 8:50am Concurrent Sessions

Session 13 The New LUDMA—Overview and Questions

Speakers: Wilf Sonimerkorn, Davis County; Jodi Hoffman, Landuse Attorney, ULCT

Session 14 Less Stress Through Better Communications

Speaker: Mike Akin, Salt Lake City

Session 15 Design Review Ordinances

Speaker: Ken Young, DBIA

Session 16 Privatization of Water and Wastewater Infrastructure

Speaker: Doug Legge, Terasen

9:00am — 10:30am GENERAL SESSION

“Survey Says”

Dan Jones, President/CEO, Dan Jones & Associates

“Leadership and Conflict Resolution”

Dr. Hugh O’Doherty, Center for Public Leadership,
Harvard University

SESSION 17 Planners Workshop: When Are We Liable for Development?

Speaker: Judy Burnett, Snow Christensen & Martineau

10:50 am — 11:40am Concurrent Sessions

Session 18 Managing Storm Water and Flood Control

Speaker: Terry Way, Salt Lake County

Session 19 Recorders and Clerks Bring Your Questions

Speaker: David Church, General Counsel, ULCT

Session 20 What You Need to Know about Conditional Uses

Speaker: Megan Ryan, Landuse Consultant, ULCT

11:50am — 1:20pm LUNCH

“Last Man Down” Chief Richard Picciotto, Highest Ranking Firefighter to survive WTC Collapse

1:40 pm — 2:30 pm Concurrent Sessions

Session 21 Writing, Amending, and Revising General Plans in Small Communities

Speaker: Ken Young, DBIA

Session 22 Preparing for Local Emergencies

Speaker; Mike Stever, Salt Lake City

Session 23 Answers to Your Budget Questions

Speakers: Kerri Nakamura, ULCT; Richard Moon and Mac Curtis, State Auditor’s Office

Session 24 Making Development Decisions with Local Geology in Mind

Speaker: Genevieve Atwood, University of Utah; Gary Christensen, Utah State Geology

2:50pm — 3:46 pm Concurrent Sessions

Session 25 Conflict Resolution

Speaker: Sara McCormick, University of Utah

Session 26 Urban Growth and Irrigation—Can They Co-Exist?

Speaker: Joe Whittaker Bureau of Reclamation

Session 27 Something “Financial”

Speaker: Laura Lewis, Principal, Lewis Young Robertson & Burningham

Session 28 Estimating Future Cost of Infrastructure

Speaker: Rick Giardina, Vice President Malcolm Pirnie

Friday, September 16

8 – 11:00am ULCT ANNUAL BUSINESS SESSION

11:15am – 12:05 Concurrent Sessions

Session 29 Involving Your Citizens in Local Decision-Making

Speakers: Mark Williams, North Logan, Craig Kelsey, Utah State University

Session 30 Accident Analysis for Your Protection

Speaker: Stuart Thompson, Utah L-Tap, Utah State University

Session 31 Wildlife Conservation

Speaker: Dana Dolsen, Division of Wildlife Resources

Session 32 Municipal Responsibilities and ADA Part I

Speaker Marty Blair, Center for Persons with Disabilities, Utah State University

12:15pm — 1:45pm LUNCH Essay Contest Winners and Presentation of Awards

Speaker: Senator John McCain, US. Senator, Arizona

2:00 pm — 2:50 pm Concurrent Sessions

Session 33 Municipal Responsibilities and ADA Part II

Speaker: Marty Blair, Center for Persons with Disabilities, Utah State University

Session 34 Getting Along With Your Political Neighbors

Speaker: David Church, General Counsel Utah League of Cities & Towns

6:00 PRESIDENT'S RECEPTION at poolside

7:00 PRESIDENT'S BANQUET, Award and Entertainment



TO: Municipal Mayors and City Councils and Managers

FROM: Lincoln Shurtz
Ken Bullock

DATE: August 15, 2005

RE: 2005 ULCT Resolutions & Credentials

As we approach the 2004 Annual Convention, it is time to designate those who will be casting votes from your municipality at the business session on Friday, September 16th. By participating in the business session your representatives can directly influence the League's legislative agenda for the coming year. In order to vote, a delegate must:

1. Be from a dues-paid member municipality (check with your clerk/recorder to determine your status),
2. Be designated, in writing, by the municipality to vote; and
3. Be a registered delegate to the convention.

If your municipality is a dues-paid member, please complete the enclosed "voting delegates" form and return it to Lincoln at the ULCT office (mail: 50 South 600 East, Ste. 150, Salt Lake City, UT 84102 or fax 801-531-1872 by **September 12th**).

If your municipality would like to propose a resolution for consideration during the ULCT Business Session, resolution forms can be obtained by contacting Lincoln at the ULCT office (801-328-1601). Resolutions provide a way for League members to seek the support of other local officials on issues pertinent to local government. If you would like to submit a resolution, please complete a resolution form and submit it to the ULCT office by **September 12th**.

We are excited about this year's convention and look forward to seeing you there. In the meantime, if you have any questions about the enclosed credentials form, the resolutions process, or the convention, please contact Lincoln at the League office (801-328-1601).

Utah's cities
and towns



UTAH LEAGUE OF CITIES AND TOWNS
2005 ANNUAL CONVENTION BUSINESS SESSION
September 16, 2005 - 8:00 AM

DESIGNATION OF VOTING DELEGATES FOR:

Salt Lake City

NUMBER OF ELIGIBLE VOTES: **12**

The following individual(s) is/are designated as the official voting delegate(s) to represent Salt Lake City during the 2005 ULCT Annual Convention Business Session.

NAME	POSITION
1. _____	_____
2. _____	_____
3. _____	_____
4. _____	_____
5. _____	_____
6. _____	_____
7. _____	_____
8. _____	_____
9. _____	_____
10. _____	_____
11. _____	_____
12. _____	_____

MAYOR'S SIGNATURE

MAYOR'S HOME PHONE

MAYOR'S WORK PHONE

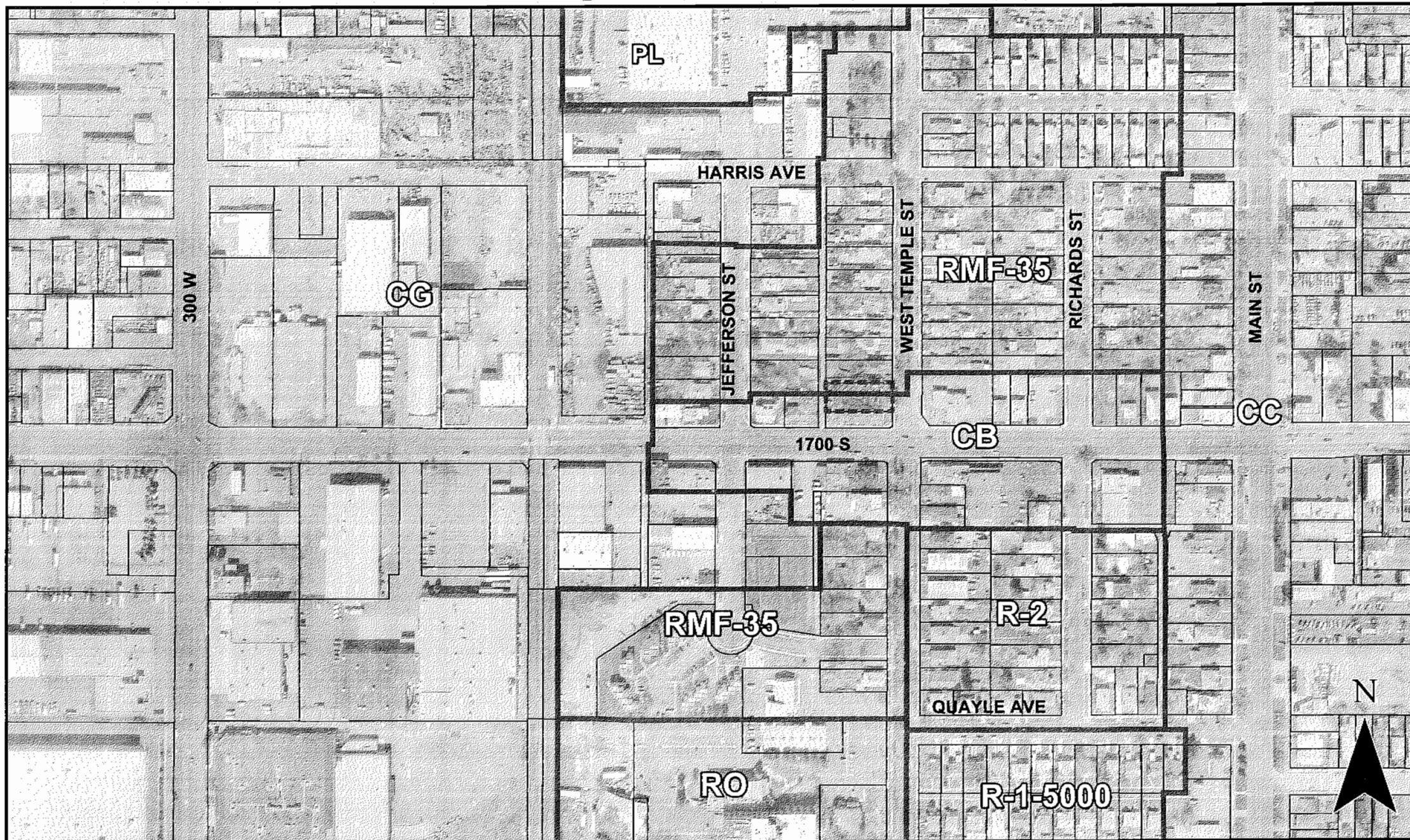
Please complete and return this form to:

UTAH LEAGUE OF CITIES AND TOWNS
Attn: Lincoln Shurtz
50 SOUTH 600 EAST, SUITE 150
SALT LAKE CITY, UTAH 84102

PLEASE RETURN BY September 12, 2005

Split Zone RMF-35 to CB

#1 1640 South West Temple St (Central Community Master Plan)



August , 2005

Dear :

Earlier this year the City Council's subcommittee for the proposed Central Community Master Plan Update requested your review and feedback on revisions to the Plan, particularly the proposed *Policies and Implementation* and *Committee Goals and Recommendations*. The intent was to provide the community an adequate opportunity to review and comment on the work of the subcommittee.

The Council has expressed the desire to move this issue forward for formal consideration and final resolution by the end of the year. This would include scheduling a Council discussion and public hearing. It would be helpful if we could receive your comments by September 23rd, and we will then schedule a public hearing following that time.

We look forward to hearing from you and wish to thank you for participating with us in this process. You may E-mail to council.comments@slc.gov, fax to 535-7651, or mail feedback to the Council. Please contact the Council office at 535-7600 if you need further information.

Sincerely,

Dale Lambert
City Council Chair

DL:jj

August 17, 2005

Mr. Scott Beck
Chief Executive Officer
Salt Lake Convention & Visitors Bureau
90 South West Temple
Salt Lake City Utah 84101-1406

Dear Mr. Beck,

On behalf of the Salt Lake City Council, please accept my congratulations on your appointment as President and Chief Executive Officer to the Salt Lake Convention and Visitors Bureau. We appreciate the expertise you will bring from your experiences, as well as your knowledge about Salt Lake City.

As you likely know, the City Council is always focused on issues relating to the vibrancy of our city. These certainly run parallel to and often include the City's hospitality industry. As we share this collective and mutual interest, please let the City Council know if we can be of assistance.

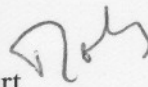
Again, please accept my congratulations and best wishes for success in your endeavors with the Bureau.

Sincerely,

Dale Lambert, Chair
Salt Lake City Council

DL:jn

COUNCIL TRANSMITTAL

TO: Rocky J. Fluhart 
Chief Administrative Officer

DATE: August 11, 2005

FROM: Rick Graham, Public Services Director

SUBJECT: Jurisdiction Transfer of State Highways

STAFF CONTACT: Richard A. Johnston, Deputy City Engineer

DOCUMENT TYPE: N/A

RECOMMENDATION: N/A

BUDGET IMPACT: N/A

BACKGROUND/DISCUSSION: Senate Bill 25 of the 2005 Utah State Legislature established a task force to study potential jurisdictional transfer of state highways to local government. The attached briefing paper provides information relative to the task force's study and its impact to Salt Lake City.

PUBLIC PROCESS: N/A



COUNCIL BRIEFING PAPER HIGHWAY JURISDICTIONAL TRANSFER

BACKGROUND

Senate Bill 25 of the 2005 Utah State Legislature established a task force to study potential jurisdictional transfer of state highways to local government. The task force is comprised of 6 voting members; Senators Walker (co-chair), Killpack and McCoy; and Representatives Ferrin (co-chair), Murray and Buttar; and 7 non-voting members representing cities, counties and UDOT. The bill also refines the criteria defining state roads based on highway functional classification.

The task force is to meet between April and November, 2005, develop a list of state highways which, based on the refined criteria should be deleted from the state highway system, and make recommendations for funding, timing, highway condition, and other requirements of any road transfer. The task force is to make a final report, including any proposed legislation to the Transportation Interim Committee by November 30, 2005.

Jurisdictional Transfer has been addressed by the Legislature at least 4 times during the last 20 years. The belief on the part of many legislators and UDOT is that there are many state highways which more appropriately should be under local jurisdiction. The primary purpose for state highways, as defined in the attached "Definitions for Highway Ownership" is safe and efficient movement of traffic. The primary purpose of county and municipal highways is to provide access to property. The goal of the task force is to provide a reasonable and consistent statewide network of state highways which comply to these definitions, and to improve efficiency and effectiveness of the state and local transportation system.

The task force directed UDOT to develop a list of state roads which do not meet the criteria for a state road and are candidates for transfer. UDOT's initial list, which is shown on the attached map (both green and yellow routes) includes approximately 1300 miles statewide (22.7% of state road mileage), with 11.1 miles in Salt Lake City. As shown on the attached spreadsheet roads such as North Temple, Victory Road, and 1300 East were determined to be candidates for transfer.

Based on numerous comments and concerns from cities and counties, the task force directed UDOT to refine the list to a smaller "Priority 1" list. UDOT shortened the list to approximately 500 miles of roads considered as the the most obvious examples for removal from the state system. They are mainly comprised of collector and local roads in rural areas. This revised list (green on the attached map) included only two roads in Salt Lake City as candidates for transfer. They are:

- **University of Utah Roads (South Campus Drive & Wasatch Drive)**
- **1300 East/Richmond from I-80 to 2975 South (south city limits)**

In preliminary discussions with University of Utah officials, it is their understanding that any roads transferred within the University would be assumed by the U, not the city. The entire 4.2 mile section of 1300 East proposed for transfer is from I-80 to Van Winkle Expressway. Unincorporated Salt Lake County and Holladay City would also take over portions of this roadway in their jurisdiction.

At this point the task force is focusing on the 'Priority 1' list for transfer. Under that scenario, the impact to Salt Lake City is minor, as the city would only gain the I-80 to 2975 South portion of 1300 East/Richmond, which is 0.9 miles in length. However, it is possible that the other streets under consideration could be added to the list, particularly if legislators determine a more extensive transfer of roads is in order.

FUNDING ISSUES

The major point of contention between local governments and the state regarding jurisdictional transfer has always been funding. The amount of funding proposed by the state to accompany road transfers has, in the past, been inadequate to cover the added costs associated with maintenance of these roads. In order to address this issue, the Task Force has directed UDOT to compile an operating and maintenance cost history of the roads proposed for transfer. The following annual cost information compiled for the city's segment of 1300 East was prepared by UDOT:

- Ongoing UDOT expenses by UDOT Crews \$24,072
- Orange Book – Contract work 18,070

Ongoing work represents UDOT costs for crack sealing, patching, snow removal, lane striping, traffic signals, sign repair, etc.

Orange Book represents costs for scheduled contract mill and overlay work which UDOT performs every 8 years.

The above cost figures represent an estimation of Salt Lake City's portion of UDOT costs determined for 1300 East. If the above funding of \$42,141 per year were allocated to the city along with transfer of the road, it would be adequate to meet the city's added responsibilities. However, early indications from UDOT are for an annual allocation equal to the ongoing UDOT expense (\$24,072) with a one time allocation equal to three years worth of Orange Book costs (\$54,210). This would not provide adequate long term funding needed to maintain the road at the same level UDOT maintains it. At this point, however no decisions or recommendations relating to funding have been approved by the task force.

OTHER CONSIDERATIONS

Assuming the task force remains focused on the 'priority one' list for jurisdictional transfer, the impact to Salt Lake City would be minimal with just under one mile of 1300 East/Richmond Street transferred to the city. Even this small transfer needs to be accompanied with additional funding as any additional minor arterial mileage requires added funding for operation and maintenance. Also, since the original list prepared by UDOT included other significant city arterials, those streets could be offered for future

consideration. The primary issue of funding to support transfer of streets would need to be studied in more detail on a street by street basis. For example, North Temple includes a 40 year old viaduct which will need replacement in the not too distant future at a cost of approximately \$15 million.

Other considerations to be addressed with road transfer include utility and franchise issues, ownership of the underlying road right of way, and disposition of existing UDOT agreements.

There are advantages to the city assuming jurisdiction of state roads. More local control of road design and access issues would allow the city to make changes desired to meet city and community goals. There are also operational cost efficiencies as city crews are already performing functions as snow plowing, patching, traffic signal operation, etc. on adjacent streets. Provided the funding and related issues can be resolved, state road transfers to local government could be advantageous.

Definitions for Highway Ownership

General

- The primary purpose of a state highway is to provide for movement of traffic, including interstate and inter-region movement. State highways move traffic over longer distances and with higher volumes.
- County and city roads access property. Providing access to property is a secondary function of state highways.
- State highways connect major population centers and are spaced so all developed areas are within a reasonable distance of a state highway and duplicate routes are avoided.
- The State highway system should provide for system continuity and efficiency of operations and maintenance activities.
- State highways include all highways on the National Highway System and US designated routes.
- State highways exclude parking lots, driving ranges and campus roads.

Rural Areas

- State owns all interstate, NHS routes, US designated routes and arterials.
- Locals own all minor collectors and local roads.
- State and locals both own major collectors.
- State owns major collectors that:
 - Serve a county seat
 - Serve cities with more than 1000 people or areas that generate traffic equivalent to a population of 1000 or more.
 - Provides service between two or more counties.
 - Provides continuity for the state highway system with major connections between other state highways.
 - Serves a compelling statewide public safety interest.

Tourist Areas

- State routes serve National Parks and National Recreational Areas.
- State routes serve National Monuments with visitation greater than 100,000/yr.
- State routes may serve State Parks or recreation areas with visitation greater than 100,000/yr.

Urban Areas

- State owns all interstate, expressways, NHS routes, US designated routes and principal arterials.
- Locals own all collector and local roads.
- Locals own all minor arterial roads except:
 - Those that provide continuity for the state system.
 - Those that are expected to become a principal arterial within ten years.

Salt Lake City

UTAH DEPARTMENT OF TRANSPORTATION
Road Jurisdiction Study

UDOT Preliminary Draft
Under Consideration
Priority 1

