MEMORANDUM

DATE:

October 6, 2006

TO:

City Council Members

FROM:

Russell Weeks

RE:

Proposed Ordinance Enacting Expedited Approval Processes of Temporary Construction-Related Activities in a Portion of Downtown Salt Lake City

CC:

Cindy Gust-Jenson, Rocky Fluhart, Louis Zunguze, Alex Ikefuna, Tim Harpst, Steve

Fawcett, Gordon Hoskins, Doug Dansie, Jennifer Bruno, Janice Jardine

This memorandum pertains to a proposed ordinance enacting expedited approval processes for temporary construction-related activities in a portion of the downtown area and granting City administrative staff the authority to modify certain City regulations for construction activities, pursuant to Petition No. 400-06-32. The item is scheduled for a briefing at the City Council's work session October 10. It is scheduled for a public hearing at the City Council's formal meeting on October 17.

OPTIONS

- Adopt the proposed ordinance.
- Do not adopt the proposed ordinance.
- Amend the proposed ordinance.

POTENTIAL MOTIONS

- I move that the City Council adopt the ordinance, pursuant to Petition No. 400-06-32.
- I move that the City Council deny Petition No. 400-06-32 and move to the next item on the agenda.
- I move that the City Council adopt the ordinance, pursuant to Petition No. 400-06-32, with the following amendments: (Council Members may propose amendments.)

KEY POINTS

The proposed ordinance was developed in response to three projects expected to generate construction in the downtown – the planned extension of light rail from the Delta Center station on South Temple and 400 South to the Intermodal Hub at 600 West 200 South; construction of an office building at 222 South Main Street; and construction of the City Creek Center between South Temple and 100 South streets and State Street and West Temple streets.

- The boundaries of the area to be affected by the proposed ordinance are North Temple, 200 East, and 600 South streets and Interstate 15. The boundaries encompass an area larger than the locations of the three projects in part to give construction companies more potential places to stage construction equipment and material beyond the immediate vicinities of proposed projects.
- The proposed ordinance would have a sunset date of two years from its publication.
- The Administration is seeking direction on whether fees for bagging parking meters during construction should be paid in full, reduced or capped at a not-toexceed figure.
- The proposed ordinance includes giving the Community Development Director
 the authority to change, alter, modify or waive City noise restrictions if the Salt
 Lake Valley Health Department Director has signed a permit for relief from noise
 restrictions.

ISSUES/QUESTIONS FOR CONSIDERATION

- Is a two-year sunset date for the ordinance enough, or should it be extended?
- Should the sunset date be shortened to allow for reconsideration by a new City Council and new Administration?
- Should the Administration, before the public hearing scheduled for October 17, provide an estimate of the number of parking meters that downtown projects may take out of service and an estimate of potential revenue losses if meter-bagging fees are waived? What would the justification be for waiving fees for downtown projects and not others? Would a public benefit hearing be required if fees are waived? How would the public benefit differ from downtown projects as opposed to other projects?
- Should the Community Development Director have the authority to waive or change noise restrictions, and what is the rationale for waiving those restrictions?
- Should the Administration be required to notify the City Council in advance of any modification or waiver of ordinances? Should the City Council reserve for itself the authority to hold a public hearing if the City Council considers a waiver or modification of an ordinance a significant concern for the public?

DISCUSSION/BACKGROUND

The Administration has forwarded the proposed ordinance to take a proactive approach to address construction issues in probably three, possibly more, construction projects in the downtown area. Although the projects have been expected for the last two or three years – and expected to occur at roughly the same time, it is only now that the projects appear to be gearing up to start.

The proposed ordinance temporarily would confer on the Community Development Director the authority to "change, alter, modify, or waive any one or more" regulations in areas involving construction activity in an area bordered by North Temple, 200 East, and 600 South streets and Interstate 15.

According to the Administration transmittal, the regulations the Community Development Director would have the authority to waive or modify include:

- Zoning regulations such as signage, temporary uses and driveway modifications
- Public way encroachment regulations involving construction barricades, construction ramps, construction safety signage, parking meter fees and loading zone restrictions.
- Construction impact regulations such as limits on construction hours and noise. It should be noted that, under the proposed ordinance, any decision involving noise limits and hours of activity would require a permit signed by the Salt Lake Valley Health Department director before the City Community Development Director could act.

The Community Development Director would consult with the City Planning Division Director, the City Transportation Engineer and/or the City Engineer before waiving or changing a regulation, according to the proposed ordinance.

The proposed ordinance indicates that the period of construction activity is estimated to last two years to five years. The proposed ordinance would expire in two years. Council Members may wish to inquire whether two years is enough to achieve the proposed ordinance's goals. Council Members also may wish to consider whether the expiration date should be shortened so a new City Council and new Administration could review the proposed ordinance in January 2008.

According to the transmittal letter, the Administration is seeking City Council direction regarding whether fees for taking parking meters out of service during construction should be paid in full, reduced or have a not-to-exceed cap. A Planning Division staff report attached to the Administration transmittal noted that the current ordinance regulating the removal of parking meters (City Code 14.12.130) sets the fee for removing a single meter at \$25 per day. If one excludes Saturdays and Sundays from a calendar year when metered parking generally is free, the charge for a calendar year for one meter would be \$6,525. (365 days - 104 days = 261 x \$25.) The City Council set the \$25 fee by ordinance. Council Members may wish to receive from the Administration before the October 17 public hearing a firm estimate of how many parking meters might be taken out of service due to construction before giving the Administration a direction on the waiving of fees for taking parking meters out of service.

The City Council also may wish to consider whether the Community Development Director should have the authority to waive or alter construction hours or noise levels. The proposed ordinance would grant that authority. However, the proposed ordinance requires that any action by the Community Development Director pertaining to waiving or changing noise restrictions would require a permit signed by the Salt Lake Valley Health Department director. *City Code* Chapter 9.28.070 allows applications for a permit for relief from the City's noise restrictions to be made to the Salt Lake Valley Health Department director "on the basis of undue hardship."

The planned construction projects all will occur within the vicinity of existing multifamily housing that the City has encouraged and fostered. The current ordinance regulating noise sets acceptable decibel levels for days and nights. It also prohibits the

operation of equipment "used in construction, repair, alteration or demolition work on buildings, structures, streets, alleys, or appurtenances ... in residential or commercial land use districts between the hours of nine p.m. and seven a.m. the following day or, between the hours of nine p.m. and nine a.m. when the following day is a Sunday or legal holiday."

4

A. LOUIS ZUNGUZE

SALT' LAKE; CHIY CORPORATION

DEPT. OF COMMUNITY DEVELOPMENT
OFFICE OF THE DIRECTOR

ROSS C. "ROCKY" ANDERSON

BRENT B. WILDE

CITY COUNCIL TRANSMITTAL

TO:

Rocky Fluhart, Chief Administrative Officer

FROM:

Louis Zunguze, Community Development Director

RE:

Petition 400-06-32 initiated by the Salt Lake City Mayor, requesting amendment to Salt Lake City Ordinances to facilitate expedited approval processes for temporary construction-related activities in a portion of Downtown area, bounded by North Temple; 600 South; Interstate 15 and 200 east, and granting the authority to City administrative staff to modify certain City regulations for construction-related

activities.

STAFF CONTACTS:

Doug Dansie, Principal Planner, at 535-6182 or

doug.dansie@slcgov.com

RECOMMENDATION:

That the City Council schedule a briefing and a Public Hearing

DATE: October 5, 2006

DOCUMENT TYPE:

Ordinance

BUDGET IMPACT:

None

DISCUSSION:

Issue Origin: During the next two to five years, more than \$1.5 billion in (public and private) funds will be invested in the City's Downtown, making it one of the most significant periods of redevelopment in the City's history. During the course of working with the mall developers, light rail extension planners, and representatives of other major projects being planned for Downtown, the Administration has determined that it is in the City's best interest to take a proactive approach to addressing construction process needs and impacts that will likely result from major construction activities in the Downtown area. To that end, the Administration is proposing ordinance revisions to facilitate expedited approval processes for temporary construction-related activities.

Analysis: The purpose of this proposal is to anticipate construction-related issues that might negatively impact the timely start and completion of projects and put the City in a position to provide an immediate response. To implement this proposal, the Administration is proposing an ordinance that would be applied to the area bounded by North Temple, 600 South, Interstate 15, and 200 East. The proposed ordinance addresses the following issues:

• Zoning

- o Signage
- o Temporary uses
- o Driveway modifications

Public Way Encroachments

- Construction barricades
- Construction ramps
- o Construction/Public safety signage
- o Parking meter fees
- o Loading zone restrictions

With respect to parking meter fees, the Administration seeks direction from the Council regarding whether these fees out to be paid in full, reduced, or have a not-to-exceed cap. Should the Council decide to maintain fees in full per current ordinance, the Administration requests the Council's assistance in determining a process for consideration of requests for reduced fees consistent with this proposed expediting ordinance.

• Impacts of Construction

- Construction hours
- o Noise

Under the proposed ordinance, the Director of the Department of Community Development, in consultation with the Planning Director, Transportation Division Director, and/or City Engineer, has the authority to modify regulations in the following portions of City Code:

- Title 21A
- Chapter 14.32
- Chapter 14.12
- Chapter 18.80
- Chapter 12.56
- Chapter 9.28

The decision of the Director of the Department of Community Development can be appealed to the Planning Commission.

The proposed ordinance would expire 24 months from its effective date, unless it is previously amended, modified, or repealed.

Master Plan Considerations: City Vision and Strategic Plan, adopted in 1993, states as a goal that the City should "Develop business friendly licensing and regulatory practices." Many of the projects being expedited are consistent with the Downtown Master Plan, such as maintaining a retail core on Main Street and creating a balanced transportation system.

PUBLIC PROCESS:

An open house was held September 21, 2006. There were no people in attendance. The Planning Commission held a public hearing on September 27, 2006. No substantive issues were raised by the Planning Commission or the general public. The Planning Commission unanimously voted to forward a positive recommendation to the City Council.

RELEVANT ORDINANCES:

Amendments to the Zoning Ordinance are authorized under Section 21A.50 of the Salt Lake City Zoning Ordinance, as detailed in Section 21A.50.050: "A decision to amend the text of this title or the zoning map by general amendment is a matter committed to the legislative discretion of the City Council and is not controlled by any one standard." It does, however, list five standards which should be analyzed prior to rezoning property (Section 21A.50.050 A-E). The five standards are discussed in detail starting on page 5 of the Planning Commission Staff Report (see Attachment 4b).

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1. Chronology

Chronology

September 13, 2006	Petition 400-06-32 submitted by Mayor Rocky Anderson.
September 21, 2006	An open house was held to gain comment.
Sept 19 – 26, 2006	Requested department input.
September 27, 2006	The Planning Commission voted to forward a positive recommendation to the City Council regarding the expedited process.
September 29, 2006	An ordinance was received from the City Attorney.

2. Proposed Ordinance

SALT LAKE CITY ORDINANCE No. _____ of 2006

(Expedited Approval Processes for Downtown Reconstruction Projects and Grant of Authority to City Administrative Staff to Modify Certain City Regulations Related to Construction Activities)

AN ORDINANCE ENACTING EXPEDITED APPROVAL PROCESSES FOR TEMPORARY CONSTRUCTION-RELATED ACTIVITIES IN A PORTION OF THE DOWNTOWN AREA, WHICH IS BOUNDED BY NORTH TEMPLE STREET; 600 SOUTH; INTERSTATE 15 AND 200 EAST, AND GRANTING THE AUTHORITY TO CITY ADMINISTRATIVE STAFF TO MODIFY CERTAIN CITY REGULATIONS FOR CONSTRUCTION ACTIVITIES, PURSUANT TO PETITION NO. 400-06-32.

WHEREAS, the Planning Commission and the City Council of Salt Lake City,
Utah, have held public hearings and have taken into consideration citizen testimony,
filing, and demographic details of the area, the long range general plans of the City, and
the local master plan as part of their deliberation. Pursuant to these deliberations, the
City Council has concluded that the proposed ordinance is in the best interest of the City;

WHEREAS, during the next two (2) to five (5) years more than one and a half billion dollars (\$1,500,000,000.00) in public and private funds will be invested in the City's downtown, making it one of the most significant periods of redevelopment in the City's history;

WHEREAS, the City finds that taking a proactive approach to address construction needs and impacts that will likely result from major construction activities in the downtown area is in the best interest of the City; and

WHEREAS, the City finds that facilitating expedited approval processes for temporary construction-related activities in the downtown area is in the best interest of the City.

NOW, THEREFORE, be it ordained by the City Council of Salt Lake City, Utah:

SECTION 1. <u>Application for Expedited Process</u>: Notwithstanding other provisions in the Salt Lake City Code, any person may request an expedited approval process, which may include a request for a change, alteration, modification or waiver of any one or more of the regulations set forth in Section 2 of this ordinance.

Such request shall be in writing, addressed to the Community Development Director, shall describe the anticipated construction related activity and any modifications requested with reasonable specificity, and shall be accompanied by a \$300.00 application fee. This provision shall apply to only those projects which are located between North Temple Street; 600 South; Interstate 15 and 200 East.

SECTION 2. <u>Authority to Modify Regulations</u>: Upon receipt of a written application for an expedited approval process for a project which is located in the area referred to in the foregoing section, the Community Development Director, after consultation with the Planning Director, Transportation Engineer and/or City Engineer, as appropriate, has the authority to change, alter, modify or waive any one or more of the regulations set forth herein.

A. For the regulations listed below, any request for a change, alteration, modification or waiver shall be evaluated upon consideration of the standards for either a Special Exception set forth in Chapter 21A.52 of the Salt Lake City Code, or the

standards for a Planned Development set forth in Chapter 21A.54 of the Salt Lake City Code.

- Sign regulations, as set forth in Section 21A.46.110 of the Salt Lake City
 Code;
- 2. General off street parking requirements, as set forth in Section 21A.44.020 of the Salt Lake City Code;
- 3. Landscaping and buffering requirements, as set forth in Chapter 21A.48 of the Salt Lake City Code;
- 4. Permitted temporary uses of construction trailers and temporary contractor's storage yards, as set forth in Section 21A.42.070(G) of the Salt Lake City Code, provided that the Zoning Administrator first finds that the project meets the standards set forth in Section 21A.42.070 of the Salt Lake City Code;
 - 5. Setback regulations as set forth in Title 21A; and
 - 6. Other land use regulations for temporary construction related activities.
- B. For the additional regulations set forth below, any request for a change, alteration, modification or waiver shall be evaluated based on the standards referenced below.
- 1. Driveway construction, as set forth in Section 14.32.350 of the Salt Lake City Code, provided that the Transportation Engineer, to the extent required under Section 14.32.350, first issues a favorable recommendation;
- 2. Driveway restrictions, as set forth in Section 18.80.040 of the Salt Lake City Code;

- 3. Parking meters—special use conditions and fees, as set forth in Section 12.56.210 of the Salt Lake City Code, subject to the approval of the Transportation Engineer;
- 4. Loading zones and restricted parking—special use conditions and fees, as set forth in Section 12.56.325 of the Salt Lake City Code;
- 5. Removal of parking meters, as set forth in Section 14.12.130 of the Salt Lake City Code, subject to the approval of the Transportation Engineer;
- 6. Noise control, as set forth in Chapter 9.28 of the Salt Lake City Code, provided that the requirements in Sections 9.28.050(E) and 9.28.070 are satisfied when the application requests an exemption or permit for relief from noise restrictions under Chapter 9.28;
- 7. Construction, excavation and obstruction in the pubic right of way, as set forth in Chapter 14.32 of the Salt Lake City Code, subject to the approval of the City Engineer; and
- 8. Regulations for controlling construction in the City's public way, subject to the approval of the City Engineer.

Any decision issued by the Community Development Director pursuant to the authority granted herein shall be in writing, delivered to the applicant and to the community council and abutting property owners, and a copy shall be kept in the Community Development Department files.

SECTION 3. <u>Appeals</u>: Appeals shall be filed with the Planning Division, in writing, within ten (10) days following the Community Development Director's decision,

addressed to the Planning Commission, and shall be accompanied by a \$200.00 appeal fee.

SECTION 4. <u>Sunset Provision</u>: This ordinance, and all permits and approvals granted pursuant to this ordinance, shall expire twenty-four (24) months from the effective date of this ordinance, unless earlier amended, modified or repealed.

SECTION 5. <u>Effective Date</u>: This Ordinance shall become effective on the date of its first publication.

of its first publication.	
Passed by the City Council of Salt Lake Ci	ity, Utah this day of
, 2006.	
CHA	AIRPERSON
ATTEST:	
CHIEF DEPUTY CITY RECORDER	
Transmitted to Mayor on	·
Mayor's Action:Approved	Vetoed.
MAY	/OR
CHIEF DEPUTY CITY RECORDER	
	APPROVED AS TO FORM
(SEAL)	Self Lake City Attorney's Office Date 9-29-06
Bill No. of 2006.	A La manufacture de manda franches manufactures manufactures de manufactures manufactures de m
Published: .	*

3. City Council Public Hearing

- a. Notice
- b. Mailing List

a. Notice

NOTICE OF PUBLIC HEARING

The Salt Lake City Council is currently reviewing **Petition 400-06-32**.

As part of their study, the City Council is holding an advertised Public Hearing to receive comments regarding the petition to facilitate expedited approval processes for temporary construction-related activities in a portion of Downtown area, bounded by North Temple; 600 South; Interstate 15 and 200 east, and granting the authority to City administrative staff to modify certain City regulations for construction-related activities. During this hearing, the Planning staff may present information on the petition and anyone desiring to address the City Council concerning this issue will be given an opportunity to speak. The hearing will be held:

DATE:

TIME:

7:00 P.M.

PLACE:

Room 315

City and County Building 451 South State Street Salt Lake City, Utah

If you have any questions relating to this proposal, please attend the meeting or call Doug Dansie at 535-6182 between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday. If you are the owner of a rental property, please inform your tenants of this hearing. People with disabilities may make requests for reasonable accommodation no later than 48 hours in advance in order to attend this public hearing. Accommodations may include alternate formats, interpreters, and other auxiliary aids. This is an accessible facility. For questions, requests, or additional information, please contact the ADA Coordinator at 535-7971; TDD 535-6021.

b. Mailing List

KEN FULZ WESTPOINTE CHAIR 1217 NORTH BRIGADIER CIR SALT LAKE CITY UT 84116

VICKY ORME FAIRPARK CHAIR 159 NORTH 1320 WEST SALT LAKE CITY UT 84116

PETER VON SIVERS
CAPITOL HILL CHAIR
223 WEST 400 NORTH
SALT LAKE CITY UT 84103

DELBERT RUSHTON
PEOPLE'S FREEWAY CHAIR
18 WEST HARTWELL AVE
SALT LAKE CITY UT 84115

JIM FISHER LIBERTY WELLS CHAIR 428 CLEVELAND AVE SALT LAKE CITY UT 84105

ELIOT BRINTON
SUNNYSIDE EAST CHAIR
849 SOUTH CONNOR STREET
SALT LAKE CITY UT 84108

SHAWN MCMILLEN H. ROCK CHAIR 1855 SOUTH 2600 EAST SALT LAKE CITY UT 84108

PAUL TAYLOR
OAK HILLS CHAIR
1165 OAKHILLS WAY
SALT LAKE CITY UT 84108

TIM DEE SUNSET OAKS CHAIR 1575 DEVONSHIRE DRIVE SALT LAKE CITY UT 84108 KENNETH L NEAL ROSE PARK CHAIR 1071 NORTH TOPAZ SALT LAKE CITY UT 84116

MIKE HARMAN POPLAR GROVE CHAIR 1044 WEST 300 SOUTH SALT LAKE CITY UT 84104

STEVE MECHAM
GREATER AVENUES CHAIR
1180 FIRST AVENUE
SALT LAKE CITY UT 84103

THOMAS MUTTER
CENTRAL CITY CHAIR
228 EAST 500 SOUTH #100
SALT LAKE CITY UT 84111

JON DEWEY YALECREST CHAIR 1724 PRINCETON AVE SALT LAKE CITY UT 84108

ELLEN REDDICK BONNEVILLE HILLS CHAIR 2177 ROOSEVELT AVENUE SALT LAKE CITY UT 84108

DAVE MORTENSEN ARCADIA HEIGHTS/BENCHMARK CHAIR 2278 SIGNAL POINT CIRCLE SALT LAKE CITY UT 84109

BRUCE COHNE EAST BENCH CHAIR 2384 SOUTH SUMMIT CIRCLE SLAT LAKE CITY, UT 84109

INDIAN HILLS CHAIR Vacant ANGIE VORHER JORDAN MEADOWS CHAIR 1988 SIR JAMES DRIVE SALT LAKE CITY UT 84116

RANDY SORENSON GLENDALE CHAIR 1184 SOUTH REDWOOD DR SLAT LAKE CITY UT 84104

BILL DAVIS DOWNTOWN CHAIR 329 HARRISON AVENUE SALT LAKE CITY UT 84115

CHRIS JOHNSON EAST CENTRAL CHAIR PO BOX 520641 SALT LAKE CITY UT 84106

DANIEL JENSEN WASATCH HOLLOW CHAIR 1670 EAST EMERSON AVE SALT LAKE CITY UT 84105

MICHAEL AKERLOW FOOTHILL/SUNNYSIDE CHAIR 1940 HUBBARD AVE SALT LAKE CITY UT 84108

MARK HOLLAND SUGAR HOUSE CHAIR 1942 BERKELEY STREET SALT LAKE CITY UT 84108

PAM PENDERSON EAST LIBERTY PARK CHAIR 1140 S 900 E 84105 SALT LAKE CITY, UT

ST. MARY'S CHAIR Vacant

MICHAEL JEPPESEN Industrial Properties 2755 E. Cottonwood Parkway, #100 Salt Lake City, UT 84121 ROB ROWAN 234 EAST 100 SOUTH, #A7 SALT LAKE CITY, UT 84111 THE ENTERPRISE 136 S MAIN ST #721 SALT LAKE CITY, UT 84101

UTAH BUSINESS PROSPECTOR P O BOX 132 WEST JORDAN, UT 84084 FAE NICHOLS 120 MACARTHUR AVENUE SALT LAKE CITY, UT 84115

CINDY CROMER 816 EAST 100 SOUTH SALT LAKE CITY, UT 84102 PERRY CLAUSEN 1797 MOHAWK WAY SALT LAKE CITY, UT 84108-3364 CURLEY JONES 377 EAST 700 SOUTH SALT LAKE CITY, UT 84111

WILLIE HELMAND CENTURY THEATERS 125 E 3300 S SALT LAKE CITY, UT 84115 BILL ALLARD 5523 S BRAHMA CIRCLE MURRAY, UT 84107 BONNIE MANGOLD 326 N ALMOND ST SALT LAKE CITY, UT 84103

ATTENTION: G. JERRY BROWN BANK OF UTAH 2605 WASHINGTON BLVD. OGDEN, UT 84402-0231 KSL BROADCAST HOUSE RADIO - NEWS EDITOR SALT LAKE CITY, UT 84110-1160 MICHAEL CLARA 1044 WEST 300 SOUTH SALT LAKE CITY, UT 84104

CATHERINE DUNN DOUGLAS NEIGHBORHOOD CHAIR 1120 EAST 600 SOUTH SALT LAKE CITY, UT 84102 KTKK-KTALK RADIO NEWS EDITOR 10348 S REDWOOD RD SOUTH JORDAN, UT 84095 KTVX CHANNEL 4 TELEVISION NEWS EDITOR 2175 WEST 1700 SOUTH SALT LAKE CITY, UT 84104

JAY NELSON KORVE ENGINEERING 935 E. SOUTH UNION AVE., #D203 MIDVALE, UT 84047 SALT LAKE TRIBUNE NEWS EDITOR 90 S. 400 W. STE 700 SALT LAKE CITY, UT 84101-1431 DESERET NEWS NEWS EDITOR P.O. BOX 1257 SALT LAKE CITY, UT 84110

VIICKI MANN KCPW RADIO P.O. BOX 510730 SALT LAKE CITY, UT 84151 DAVIS COUNTY PLANNING & ZONING P.O. BOX 618 FARMINGTON, UT 84025 DAVIS COUNTY COMMISSIONER'S OFFICE P O BOX 618 FARMINGTON, UT 84025

NORTH SALT LAKE PLANNING & ZONING 20 S U S HIGHWAY 89 NORTH SALT LAKE, UT 84054 NORTH SALT LAKE CITY COUNCIL 20 S U S HIGHWAY 89 NORTH SALT LAKE, UT 84054 SALT LAKE COUNTY PLANNING DIVISION 2001 S STATE ST #N3700 SALT LAKE CITY, UT 84190

WEST VALLEY CITY PLANNING & ZONING 3600 S CONSTITUTION BLVD WEST VALLEY CITY, UT 84119 WEST VALLEY CITY CITY COUNCIL 3600 S CONSTITUTION BLVD WEST VALLEY CITY, UT 84119 SALT LAKE COUNTY COMMISSIONER'S OFFICE 2001 S STATE ST #N2100 SALT LAKE CITY, UT 84190-1000

SOUTH SALT LAKE	SOUTH SALT LAKE	MARTHA BRADLEY
CITY COUNCIL	COMMUNITY DEV & PLANNING	256 AAC
220 E MORRIS AVE	220 E MORRIS AVE	UNIVERSITY OF UTAH
SALT LAKE CITY, UT 84115	SALT LAKE CITY, UT 84115	SALT LAKE CITY, UT 84117
BUTCH STUART 150 WEST 7500 SOUTH #46 MIDVALE UT 84047	SARAH ARNOLD & DAVID BERG PO BOX 281 SALT LAKE CITY, UT 84110-0281	KUER RADIO, NEWS EDITOR 101 WASATCH DR UNIVERSITY OF UTAH SALT LAKE CITY, UT 84112
LINDA KAIMINS 2895 E HYLAND HILLS RD SALT LAKE CITY, UT 84109	ANA ARCHULETA 204 E. HERBERT AVE. SALT LAKE CITY, UT 84111	ROSEMARY HILLYERD BUSINESS SOURCE 120 WEST APRICOT AVENUE SALT LAKE CITY, UT 84103
MARY ELLEN PUGSLEY	TOM ARMSTRONG	RUSS COTTAM
1842 EAST YALE AVENUE	1011 MELBOURNE CIRCLE	1170 E REDDING COURT
SALT LAKE CITY, UT 84108	FARMINGTON, UT 84025	SANDY, UT 84094
ESTHER HUNTER	RAWLINS YOUNG	SHELLEY WISME
1049 NORRIS PLACE	2135 SOUTH 1900 EAST	1343 SOUTH 900 EAST
SALT LAKE CITY, UT 84102	SALT LAKE CITY, UT 84106	SALT LAKE CITY, UT 84105
JAY INGLEBY 1148 REDWOOD DRIVE SALT LAKE CITY, UT 84104	STACIE SEARS 2126 YUMA STREET SALT LAKE CITY, UT 84109	CINDY ROCKWOOD SLC PLANNING COMMISSION 451 S. STATE STREET, RM. 406 SALT LAKE CITY, UT 84111
PHIL SANDOVAL 1137 NORTH ANTILLES DRIVE SALT LAKE CITY, UT 84116	LAND USE & ZONING CHAIR HELEN M. PETERS 2803 BEVERLY STREET SALT LAKE CITY, UT 84106	NICOLE KIPPEN 188 C STREET SALT LAKE CITY UT 84103
SAMANTHA FRANCIS	SHIRLEY MCLAUGHLAN	RICHARD W. DOUGHERTY
1111 WEST MEAD AVENUE	160 WEST CLINTON AVENUE	235 WEST 600 NORTH, APT. 321
SALT LAKE CITY, UT 84104	SALT LAKE CITY, UT 84103	SALT LAKE CITY, UT 84103
STEPHEN STJOHN	MARY STONEMAN	MAJORIE RICHES GUNN
130 WEST CLINTON AVENUE	845 2 ND AVENUE	868 2 ND AVENUE
SALT LAKE CITY UT 84103	SALT LAKE CITY UT 84103	SALT LAKE CITY UT 84103

R. KENT FAIRBANKS 299 NORTH POINT CT SLC UT 84103 EWA ZMIERCZAK 850 DONNER WAY #406 SLC UT 84108 STEVE DIAMOND 475 13TH AVENUE SLC UT 84103 JUDY DENCKER 475 13TH AVENUE SLC UT 84103 JOHN MACFARLANE 1441 EAST SOUTH TEMPLE SLC UT 84102 JULIE & BILL MACKIE 685 G. STREET SLC UT 84103

JESS KRANNICH 516 EAST 14TH AVENUE SLC UT 84103 WON R. HAMMER 850 S. DONNER WAY SLC UT 84103 LAURI MCCOY 1465 SIGSBEE AVENUE SLC UT 84103

DELBERT RUSHTON PEOPLE'S FREEWAY CHAIR 18 WEST HARTWELL AVE SLC UT 84115 PAUL TAYLOR OAK HILLS CHAIR 1165 OAKHILLS WAY SLC UT 84108 TIM DEE SUNSET OAKS CHAIR 1575 DEVONSHIRE DRIVE SLC UT 84108

DOWNTOWN ALLIANCE BOB FARRINGTON, DIRECTOR 175 EAST 400 SOUTH #100 SLC UT 84111

S.L. CHAMBER OF COMMERCE 175 EAST 400 SOUTH, #100 SLC UT 84111 DOWNTOWN MERCHANTS ASSN ATTN: CAROL DIBBLEE 10 W BROADWAY SUITE #420 SLC UT 84101

HISPANIC CHAMBER OF COMMERCE PO BOX 1805 SLC UT 84110 VEST POCKET BUSINESS COALITION PO BOX 521357 SLC UT 84152-1357 SUGAR HOUSE MERCAHNTS ASSN C/O BARBARA GREEN 2000 SOUTH 1100 EAST SLC UT 84106

WESTSIDE ALLIANCE C/O NEIGHBORHOOD HOUSING SVS. MARIA GARCIA 622 WEST 500 NORTH SLCT UT 84116

Rev: 8/10/2006 CINDY ROCKWOOD

DOUG DANSIE 527 N MAIN SLC LUT 84103

4. Planning Commission

a. Original Notice and Postmark

b. Staff Report: September 27, 2006

c. Minutes: September 27, 2006

a. Original Notice and Postmark

Halalahadladladladlamillamildadladla



AMENDED AGENDA FOR THE

SALT LAKE CITY PLANNING COMMISSION MEETING In Room 326 of the City & County Building at 451 South State Street Wednesday, September 27, 2006, at 5:45 p.m.

Dinner will be served to the Planning Commissioners and Staff at 5:00 p.m., in Room 126. During the dinner, Staff may share general planning information with the Planning Commission. This portion of the meeting is open to the public for observation.

- 1. APPROVAL OF MINUTES from Wednesday, September 13, 2006.
- 2. REPORT OF THE CHAIR AND VICE CHAIR
- 3. REPORT OF THE DIRECTOR
- 4. PUBLIC NOTICE AGENDA Salt Lake City Property Conveyance Matters
- 5. PUBLIC HEARINGS
 - a. Petition 490-06-23 A request by Pilot Travel Centers requesting preliminary subdivision amendment approval to consolidate several meets and bounds parcels and portions of the Charles S. Desky Third Addition Subdivision into a single 6.73 acre parcel of land located at approximately 25 North Redwood Road in a Corridor Commercial (CC) and Light Manufacturing (M-1) Zoning District. (Please see map on second page)(Staff Ray McCandless at 535-7282 or ray.mccandless@slcgov.com)
 - b. Petition No. 410-06-26 A request by Cricket Communications, represented by Steve Van Vleet, for Conditional Use approvals to replace one existing utility pole for an antenna and to locate a private utility structure on a residential lot at approximately 530 North 1300 West in the R-1/7,000 (Single Family Residential) Zoning District. (Staff Nick Britton at 535-7932 or email at nick.britton@slcgov.com)
 - c. Petition No. 410-06-07 A request by Michael W. Devine for conditional use approval to establish an office use in the Armstrong House located at approximately 1177 East South Temple Street in a Special Development Pattern Residential (SR-1A) Zoning District. The property is designated as a Landmark Site on the Salt Lake City Register of Cultural Resources. (Staff Janice Lew at 535-7625 or janice.lew@slcgov.com)
 - d. Petition No. 410-06-16 A request by City Front Partners II LLC for a Planned Development for the construction of a 295 unit multi-family housing development located at approximately 660 West South Temple Street in the Gateway Mixed-Use (GMU) Zoning District. Included is a request to modify zoning requirements including but not limited to:
 - a. Allowing multiple buildings with a shared common area on a single lot;
 - b. Allowing surface parking facilities within block corner areas;
 - c. Modifications to the exterior building material requirements; and
 - d. Modifications to the landscape requirements.
 - (Staff Janice Lew at 535-7625 or janice.lew@slcgov.com)
 - e. Petition 400-04-22 A continuation of a petition initiated by Mayor Anderson to amend the Salt Lake City Zoning Ordinance relating to specialty housing facilities, including group homes, transitional victim homes, transitional treatment homes, and residential substance abuse homes. Specifically, the petition is to amend the definitions of these specialty housing types, and clarify standards for spacing requirements, criteria approval, and potential revocation of conditional uses once approval is granted. (Staff Elizabeth Giraud at 535-7128 or elizabeth.giraud@slcgov.com)
 - f. Petition 410-06-34 A request by George T. Mattena for conditional use approval to allow for the reconstruction of a single-family dwelling that exceeds twenty five percent (25%) of the original dwelling footprint at approximately 950 West 100 South The property is located in a General Commercial (CG) Zoning District. (Staff Kevin LoPiccolo at 535-6003 or kevin.lopiccolo@slcgov.com)
 - g. Petition 410-06-22 A petition by the Salt Lake City Planning Commission to clarify the City's residential and commercial landscape requirements. The proposed text amendment will specify the minimum amount of required landscaping for the front and corner side yards and address bonding requirements when the mandatory landscaping is not completed for multifamily dwellings and commercial development. (Staff Kevin LoPiccolo at 535-6003 or kevin.lopiccolo@slcgov.com)
 - h. Petition 400-06-32 A petition by the Salt Lake City Administration requesting to amend the City's ordinances as necessary to facilitate expedited approval processes for temporary construction-related activities in a portion of the Downtown area, which is bounded by North Temple Street; 600 South; Interstate 15 and 200 East. (Staff Louis Zunguze at 535-7117 or louis.zunguze@slcgov.com)
- 6. UNFINISHED BUSINESS

b. Staff Report: September 27, 2006

DATE: September 22, 2006

TO:

Salt Lake City Planning Commission

FROM: Doug Dansie, AICP, Principal Planner

RE:

STAFF REPORT FOR THE SEPTEMBER 27, 2006 MEETING

CASE#:

400-06-32

APPLICANT:

Salt Lake City Planning Commission

PROJECT LOCATION:

North Temple to 600 South between Interstate 15 and 200 East. (see

attached map)

PROJECT/PROPERTY SIZE: Not Applicable

COUNCIL DISTRICT:

District 3, Councilmember Jergensen

District 4, Councilmember Saxton

REQUESTED ACTION:

Ordinance amendments to facilitate expedited approval processes for temporary construction-related activities as it relates to the proposed mall redevelopment, light rail extension and other major projects planned for Downtown, and granting the authority to modify certain City regulations for construction activities to City Administrative staff. The ordinance, as written, will be in effect for 18 months from the time

of adoption.

PROPOSED USE(S):

Not Applicable

APPLICABLE LAND

USE REGULATIONS:

Salt Lake City Code, Title 21A, Zoning Ordinance Chapter

Also, Chapter12 of City Code: Vehicles and Traffic

12:56 Stopping, Standing and Parking (Parking Meter Fees)

Chapter 14 of the City Code Streets, Sidewalks and public spaces

Chapter 9- Health and Safety (9.28 relates to noise)

MASTER PLAN SPECIFICATIONS:

City Vision and Strategic Plan, adopted in 1993

Many of the projects being expedited are consistent with the Downtown Master Plan (balanced transportation, vibrant retail

core, etc.)

SUBJECT PROPERTY HISTORY:

Not Applicable

ACCESS:

Not Applicable

PROJECT DESCRIPTION:

During the next two to five years more than \$1.5 billion in (public and private) funds will be invested in the City's Downtown, making it one of the most significant periods of redevelopment in the City's history. During the course of working with the mall developers, light rail extension planners, and representatives of other major projects being planned for Downtown, the Administration has determined that it is in the City's best interest to take a proactive approach to addressing construction process needs and impacts that will likely result from major construction activities in the Downtown area. To that end, the Administration is proposing ordinance revisions to facilitate expedited approval processes for temporary construction-related activities.

The intent of this proposal is to anticipate construction-related issues that might negatively impact the timely completion of projects and create an overall negative perception if the City is not in a position to provide an immediate response. Below are listed the types of issues, the proposed approval body and the proposed approval process and standards. Only items 1 and 2 pertain to the zoning ordinance, and therefore, the Planning Commission will only need to comment on these two items as part of this project.

3. **Zoning Issues:** Signage (both business advertising and public necessity signs), landscaping requirements and the size and location of temporary buildings. Chapter 21A.46 Signs, 21A.48 Landscaping, and 21A.42 Temporary buildings

Approval Authority: Planning Director

<u>Process & Approval Standards</u>: Expedited Planned Development process using Planned Development evaluation standards as outlined in Chapter 54 of the Salt Lake City Zoning Ordinance. For the purposes of expediting the necessary temporary approvals, the approval process shall include a letter of approval in a "temporary zoning approval" file that shall be maintained in the Planning Division offices for public information during the duration of the temporary approval time frame.

4. <u>Temporary Land Uses that Are Not Permitted in the Zoning District</u>: Examples of potential temporary uses include construction trailers, construction staging areas, construction materials storage, parking lots, and construction equipment storage. Chapter 21A..42 Temporary and uses.

Approval Authority: Planning Director

<u>Process & Approval Standards</u>: Standards for a Zoning Amendment as outlined in Chapter 50 of the Salt Lake City Zoning Ordinance. For the purposes of expediting the necessary temporary approvals, the approval process shall include a letter of approval in a "temporary zoning approval" file that shall be maintained in the Planning Division offices for public information during the duration of the temporary approval time frame.

- 3. <u>Modifications to driveway width and locations</u> Per Section 14.32 and 21A.44, the Transportation Division already has the authority to modify the standards for driveway width and location.
- 4. <u>Public Way Encroachments:</u> This category includes any structure located in the public way to facilitate an applicable Downtown construction project such as signage barricades, ramps, and similar temporary structures. (Section 14.32)

Approval Authority: City Civil Engineer and/or the City Transportation Engineer

<u>Process & Approval Standards</u>: Where not otherwise authorized by City Ordinance, for the purposes of expediting the necessary temporary approvals, the approval process shall include a letter of approval in a "temporary public way encroachment approval" file that shall be maintained in the City Transportation Division office for public information during the duration of the temporary approval time frame.

5. Parking Meter Fees (Section 12.56.210 Parking Meters – Special Use Conditions and Fees, 14.12.130-Removal of Parking Meters, 12.56.325 – Loading Zones and Restricted Parking-Special Use Conditions and Fees): Bagging or removing parking meters during the construction phase of major projects in the Downtown area is an essential part of the construction process. City Ordinance requires that a fee of \$25 per day for each meter that is put out of operation during a construction process. To put this into perspective, \$25 per day for 365 days is \$9,125. As such, this is a significant expense for any major project that will eliminate many meters for an extended period of time. The City Council may want to consider whether it is in the City's best interest to temporarily reduce the cost of taking a meter out of operation for major projects as proposed or put a cap on the total amount charged.

Approval Authority: The City Council

<u>Process & Approval Standards</u>: If the City Council decides to reduce, eliminate, or cap fees for taking parking meters out of service, the approval process shall include a letter of approval in a "Temporary Parking Meter Bagging" file that shall be maintained in the Transportation Division office for public information during the duration of the temporary approval time frame. Upon receiving approval from the City Council for a reduced fee for taking a parking meter out of service, the City Transportation Engineer shall authorize the elimination of functioning parking meters, if the justification presented by the applicant is consistent with the Council's intent.

6. Other Construction-Related Activities that May Require Expedited Approval: This category includes, but is not limited to unique holiday/winter needs, waiver of limitations regarding construction hours of operation (Salt Lake City Regulations, Section V), and applicable noise ordinances (Chapter 9.28).

<u>Approval Authority</u>: The authority to authorize exceptions to the various issues as identified above that might arise during a construction process, is varied and for issues such as noise County agencies will be involved.

Process & Approval Standards: The Administration is seeking direction from the City Council regarding this issue. The Administration could begin contacting the applicable agencies to initiate discussions pertaining to likely construction phase regulatory exceptions that may be necessary, or the City Council may prefer to take the lead regarding these issues. In establishing a decision-making process for the types of issues that may arise, the City should designate the authority to make decisions. Such decisions must be based on the justification for the request as presented by the applicant and be weighed against any potential negative impacts on adjacent property owners and uses.

Approval Authority (in consultation with the Community Development Director)

- Planning Director
- Transportation Division Director
- City Engineer

Appeal Process

The decision of the approval authority can be appealed to the Planning Commission

COMMENTS, ANALYSIS AND FINDINGS

COMMENTS:

The comments received from pertinent City Departments/Divisions are attached to this staff report for review. The have been no comments received from citizens at this time. The following is a summary of the comments/concerns received:

A. Public Utilities:

Comments forthcoming

B. Engineering:

Doug-

I have reviewed petition 400-06-32: by the Salt Lake City Administration requesting an ordinance to accommodate expedited process for a temporary period of major construction activity.

As I reviewed this request, it resembled actions the city allowed to accommodate the 2002 Winter Olympics. With the construction of Crossroads Mall, the ZCMI Mall, the Hamilton high rise @222 south main, and other projects looming on the horizon, I believe there will be cause for temporary structures, barricading, and signage and other miscellaneous activity within the public way. Engineering will address these issues as the need arises to insure timely construction goals and more importantly, the safety of pedestrians and vehicular operators within the boundaries of North temple-600 S, from Interstate 15-200 east.

I hope this memo properly addresses the issues at hand.

Sincerely,

Craig w. Smith

SLC Engineering

Alex,

You requested information on hours of work, winter and holiday restrictions, barricading and ramps.

We have two documents that have been written to address work in the public way. They are:

Chapter 14.32 of the SLC Code titled "Construction, Excavation and Obstruction in the Public Right-of-Way"

"Regulations for Controlling Construction in the City's Public Way" (I'll refer to these as the Regulations)

Hours of Work

The best reference for hours of work is based on noise and is found in Chapter 9.28.040.B.7 of the ordinance. It says:

The following acts are declared to be in violation of this chapter:

- 7. Construction Work. Operating, or causing to be used or operated, any equipment used in construction, repair, alteration or demolition work on buildings, structures, streets, alleys, or appurtenances thereto:
- a. In residential or commercial land use districts between the hours of nine p.m. and seven a.m. the following day or, between the hours of nine p.m. and nine a.m. when the following day is a Sunday or legal holiday,
- b. In any land use district where such operation exceeds the second-level limits for an industrial land use as set forth in Section 9.28.060, or its successor;

The Regulations Section V.B. addresses peak traffic hour restrictions on major/collector streets by saving:

Construction operations will be conducted in a manner to minimize interference or interruption of roadway traffic. Except during emergency conditions or unless authorized by the Engineer, construction operations such as excavation, backfill and pavement restoration on major/collector and CBD area streets shall be prohibited during major events and the peak traffic hours of 7:00 to 9:00 am and 4:00 to 6:00 pm.

Winter and Holiday Restrictions

The best reference for winter hours or winter restrictions is found in the Regulations Section V.G. where it says:

Excavation of City right of way during the winter months (herein defined as November 15 to April 1) will be allowed only if the work is a new service connection, required maintenance or emergency or otherwise approved by the Engineer. Permanent repair of City right of way excavated in the winter may be delayed until April 1, provided the permittee provides and maintains a temporary asphaltic surface until such time as the permanent surfacing is accomplished.

Barricading and Ramps

There are multiple references to barricading in Chapter 14.32 and the Regulations. In 14.32.105 it says:

All excavations shall be conducted in a diligent and expeditious manner resulting in a minimum amount of interference of street and pedestrian traffic. All-weather pedestrian access shall be provided. Suitable, adequate and sufficient barricades and/or other structures will be available and used where necessary to provide safe and efficient traffic flow, and to prevent accidents involving property or persons. Barricades must be in place until all of the permittee's equipment is removed from the site and the excavation has been backfilled and the public way restoration has been completed.

In 14.32.130 of the ordinance addresses ramps by saying:

If any sidewalk or curb ramp is blocked by excavation work, a temporary sidewalk or curb ramp shall be constructed or provided. Said temporary improvement shall be safe for travel and convenient for users and consistent with city standards for such.

Let me know if I can be of further help. Scott

C. Building Services:

Comments forthcoming

D. Transportation:

Alex:

I will plan to attend your open house tonight. I am meeting with Rocky Fluhart and DJ Baxter from 4:30 to 5:00 this afternoon to go over a Council briefing tonight on how the legislation on transportation funding adopted by the state legislature yesterday during their special session might impact the airport light rail project. That briefing should be right after your open house ends.

As for the ordinances that relate to this office's authority on determining driveway widths, the ordinances are:

14.32.350 21A.44.020 My office has the ability to allow wider than 40 foot wide driveways if we believe it makes sense to do so even though our standard maximum width is 40 feet. So, we need no additional authority, but it is good to let the Council know this.

As for the ordinances that relate to parking meter bagging fees and use of non-metered spaces, the ordinances are:

12.56.210 Parking Meters – Special Use Conditions and Fees

12.56.325 Loading Zones and Restricted Parking - Special Use Conditions and Fees

14.12.130 Removal of Parking Meters

City Council has set the fees for use of curb space on the public right-of-way. Only the Council can modify or waive those fees. My office does not have such authority. We must apply the ordinance and collect the fees before we issue permits to take this space out of public use by barricades, etc.

Timothy P. Harpst, P.E., PTOE Transportation Director

Salt Lake City Transportation Division Phone: 801 535-6630

E. Fire:

Comments forthcoming

F. City Attorney:

Comments forthcoming

G. Community Councils and Citizens: A public open house was held on September 21, 2006 and no people were in attendance.

ANALYSIS:

21A.50.050 Standards for general amendments.

A decision to amend the text of this title or the zoning map by general amendment is a matter committed to the legislative discretion of the city council and is not controlled by any one standard. However, in making its decision concerning a proposed amendment, the city council should consider the following factors:

A. Whether the proposed amendment is consistent with the purposes, goals, objectives, and policies of the adopted general plan of Salt Lake City.

Discussion: The <u>City Vision and Strategic Plan</u> (1993) states as a goal that the City should, "*Develop business friendly licensing and regulatory practices.*" The purposes of the proposed amendments is to allow an expedited approval process, on a temporary basis, for major projects in the Downtown area, as delineated on the attached map (Exhibit 1). This will help ensure approvals are made in a timely manner to accommodate the major development projects, which will result in a massive reinvestment in the Downtown, while mitigating negative perceptions of access and enjoyment of the Downtown as these projects are undertaken. The projects proposed to

be expedited are consistent with the Downtown Master Plan: such as maintain a retail core on main Street and creating a balanced transportation system.

<u>Findings</u>: Staff finds that providing expedited approval processes, on a temporary basis, to help facilitate major construction in the Downtown area is consistent with the goal of the <u>City Vision and Strategic Plan</u> by creating a business friendly regulatory practice and the goals of the Downtown master plan to implement critical projects.

B. Whether the proposed amendment is harmonious with the overall character of existing development in the immediate vicinity of the subject property.

Discussion: The proposed amendments relate to the process and decision making authority for various changes that would be necessary to ensure an expedited approval process, on a temporary basis, in the area subject to the proposed changes. All changes would be required to meet existing standards for the respective type of change proposed, unless otherwise waived under authority of this ordinance. The proposed decision making authority (Planning Director) must ensure that the proposed change is in keeping with and meets the technical regulations and standards which currently exist in the ordinance. The proposed expedited measures will be reviewed by an expanded review commit similar to the Development Review Team (DRT). The expanded review committee will be under the authority of the Community Development Director, Planning Director, Transportation Director City Engineer, Public Utilities and Public Services.

<u>Findings</u>: The proposed temporary amendments will require review of existing standards to ensure the proposed zoning text change or construction project is harmonious with the overall character of the existing development in the immediate vicinity of the subject property.

C. The extent to which the proposed amendment will adversely affect adjacent properties.

Discussion: The technical standards of the zoning ordinance generally will not change with the proposed amendments, unless otherwise deemed to be necessary by the proposed Review Team, which will function similar to the Development Review Team and be similar to the review team used during the 200 Winter Olympics.. Any temporary land use amendment must meet the standards of a zoning amendment which will ensure that adverse affects on adjacent properties are mitigated.

<u>Findings</u>: Standards are in place to ensure adverse impacts on adjacent properties are mitigated, modification of those standards will be reviewed by appropriate City staff.

D. Whether the proposed amendment is consistent with the provisions of any applicable overlay zoning districts which may impose additional standards.

Discussion: The proposed boundaries where the temporary processing provisions are proposed include portions of the Airport Flight Path Protection Overlay District, Zone H; the Groundwater Source Protection overlay District, Secondary Recharge Area; and various Landmark Sites within the Historic Preservation Overlay District. The proposal is a text amendment to change the decision making process for a temporary duration. Any development or land use change amendment within the proposed boundaries of the temporary regulations will have to meet the requirements of any applicable overlay zone.

<u>Findings</u>: The proposed amendments are designed to be consistent with the City's applicable overlay districts.

E. The adequacy of public facilities and services intended to serve the subject property, including but not limited to roadways, parks and recreational facilities, police and fire protection, schools, storm water drainage systems, water supplies, and waste water and refuse collection.

Discussion: The proposed ordinance allows for the expedition of projects with review by an expanded committee, similar to the Development Review Team. Individual projects will be reviewed by departments to insure their consistency with public utilities and services.

<u>Findings</u>: All pertinent City departments will have review authority on development proposals within these boundaries under the proposed amendments.

RECOMMENDATION:

In light of the comments, analysis and findings noted above, staff recommends that the Planning Commission forward a positive recommendation to the City Council to adopt the proposed ordinance. The proposal will provide the following benefits:

- Is designed to anticipate construction-related issues that might negatively impact the timely completion of projects and create an overall negative perception if the City is not in a position to provide an immediate response.
- Will facilitate expedited approval process for temporary construction-related activities.
- Minimize construction-related inconvenience and sending a message to people that City's Central Business District is still open for business.

The ordinance will sunset 18 months from the time of its adoption, and can be renewed if the need still exists.

Doug Dansie, AICP Principal Planner

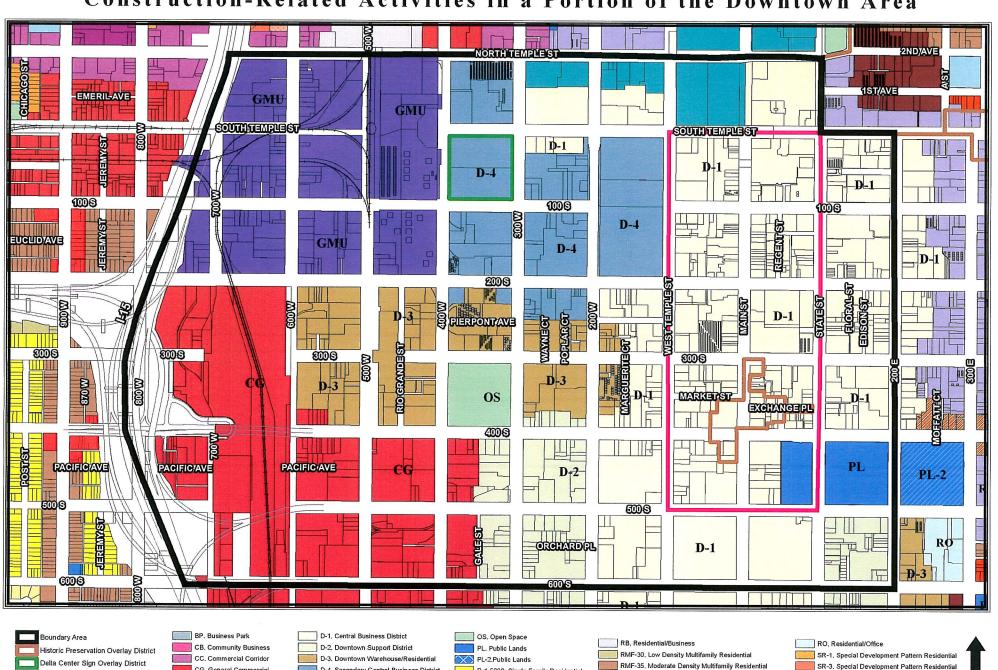
Attachments:

Exhibit 1 – Map of area to be covered by the ordinance

Exhibit 2 – Proposed Ordinance

Exhibit 1 Map of area to be covered by the ordinance

Expedited Approval Process for Temporary Construction-Related Activities in a Portion of the Downtown Area



R-1-5000, Single Family Residential

R-MU, Residential/Mixed Use

R-2. Single and Two-Family Residential

RMF-45. Moderate/High Density Multifamily Residential

RMF-75, High Density Multifamily Residential

TC-75, Transit Corridor District

UI, Urban Institutional

CG, General Commercial

CS. Community Shopping

CN, Neighborhood Commercial

Downtown Main St Core Overlay District

D-4, Secondary Central Business District

GMU, Gateway Mixed Use

I, Institutional

c. Minutes



SALT LAKE CITY PLANNING COMMISSION MEETING In Room 326 of the City & County Building 451 South State Street, Salt Lake City, Utah Wednesday, September 27, 2006

Present for the Planning Commission meeting were Tim Chambless, Babs De Lay, Robert Forbis, Kathy Scott and Matthew Wirthlin (Vice Chair), Peggy McDonough (Chair) and Prescott Muir. Frank Algarin and Mary Woodhead were excused from the meeting.

Present from the Planning Division were Alexander Ikefuna, Planning Director; Cheri Coffey, Deputy Planning Director; Kevin LoPiccolo, Zoning Administrator; Lex Traughber, Principal Planner; Cindy Rockwood, Acting Planning Commission Secretary; and Cecily Zuck, Senior Secretary. Melanie Reif from the Attorney's Office was also present.

A roll is being kept of all who attended the Planning Commission Meeting. Acting Chairperson McDonough called the meeting to order at 5:47 p.m. Minutes are presented in agenda order and not necessarily as cases were heard by the Planning Commission. Audio recordings of Planning Commission meetings are retained in the Planning Office for an indefinite period of time.

A field trip was held prior to the meeting. Planning Commissioners present were Frank Algarin, Tim Chambless, Susie McHugh, Kathy Scott and Matthew Wirthlin. Planning Division Staff present were Lex Traughber and Kevin LoPiccolo.

Petition 400-06-32 – A petition by the Salt Lake City Administration requesting to amend the City's ordinances as necessary to facilitate expedited approval processes for temporary construction-related activities in a portion of the Downtown area, which is bounded by North Temple Street; 600 South; Interstate 15 and 200 East (This item was heard at 10:34 p.m.)

Chairperson McDonough recognized Mr. Zunguze and Mr. Dansie as representatives of the petition request. Mr. Dansie stated that the ordinance language is forthcoming and will be similar to the temporary ordinances implemented during the 2002 Winter Olympics. He explained that during the Olympics a special ordinance was adopted to accommodate temporary uses not consistent with the current ordinance and utilizing a management group to cover Olympics-related events and temporary issues. Mr. Dansie noted that many development projects are anticipated for the Downtown Area within the next few years; for example, the mall reconstruction, the Hamilton Office Tower and Light Rail construction. He added that the construction could require special accommodations, including temporary trailers, signage, and some off-site parking. (He later noted that off-site parking was not raised in the staff report, but might appear as a need during construction.) Mr. Dansie clarified that the request is for a temporary ordinance with a sunset clause of eighteen months. He acknowledged that it is difficult to adopt an ordinance when there is no language; however, he asked that the Planning Commission consider endorsing the concept of the proposed ordinance.

Commissioner Scott requested clarification from Mr. Dansie regarding the staff report reference to only approving according to the following standards:

1. <u>Zoning Issues</u>: Signage (both business advertising and public necessity signs), landscaping requirements and the size and location of temporary building. Chapter 21A.46 Signs, 21A.48 Landscaping, and 21A.42 Temporary building.

2. <u>Temporary Land Uses that Are Not Permitted in the Zoning District</u>: Examples of potential temporary uses include construction trailers, construction staging areas, construction materials storage, parking lots, and construction equipment storage. Chapter 21A.42 Temporary and uses.

Mr. Dansie stated that Commissioner Scott's understanding was correct. He added that many of the other issues have the power to be waived by the Transportation Engineer and do not apply to the zoning code; for example, driveway approaches and bagging parking meters.

Commissioner De Lay inquired if the language contained within the proposed ordinance was of the same nature as those adopted for the 2002 Winter Olympics.

Mr. Zunguze stated that the language will not be of the same nature. He stated that Salt Lake City is at the precipice of many major developments in the Downtown Area; an enormous opportunity for investment. Mr. Zunguze added that the proposed ordinance will ensure that there will be no undue delays in requests for demolitions, or other necessary construction. Mr. Zunguze stated that the second motivation for the proposed ordinance was to expedite the process of construction itself; therefore, ensuring the return to a pristine Downtown Area as soon as possible. Mr. Zunguze included that the Planning Commission would still review the projects within their purview. He added that the process the proposed ordinance would strongly affect is related to site staging.

Mr. Dansie added that although the proposed language is not the same as the ordinance adopted for the Olympics, some of the issues will be. He provided some examples including, potential temporary signage, temporary buildings, and possible temporary retail buildings.

Mr. Ikefuna acknowledged that the temporary authority provided by the proposed ordinance does not include long-range planning such as the Downtown Transportation Master Plan or the Downtown Master Plan updates. He added that the delegation of such authority is legal and that is why staff is requesting consideration of the temporary ordinance, to expedite the approval process for construction related activities.

Chairperson McDonough opened the Public Hearing at 10:42 p.m. She read into the record a letter dated September 27, 2006 from the Salt Lake Chamber in support of the petition.

Seeing or hearing no additional request to make comments, Chairperson McDonough closed the public hearing.

Commissioner Chambless inquired if eighteen months would be adequate time for the projects affected by this ordinance to be completed.

Mr. Dansie replied that it might not be, but that a request for an extension would be pursued if necessary. Mr. Zunguze added that the proposed timeline would provide incentive to the applicants to complete their projects quickly.

Regarding Petition 400-06-32, Commissioner Scott made a motion that the Planning Commission forward a positive recommendation to the City Council to adopt the proposed ordinance pertaining to the following items:

1. <u>Zoning Issues</u>: Signage (both business advertising and public necessity signs), landscaping requirements and the size and location of temporary building. Chapter 21A.46 Signs, 21A.48 Landscaping, and 21A.42 Temporary building.

2. <u>Temporary Land Uses that Are Not Permitted in the Zoning District</u>: Examples of potential temporary uses include construction trailers, construction staging areas, construction materials storage, parking lots, and construction equipment storage. Chapter 21A.42 Temporary and uses.

Based upon the findings and analysis in the staff report, Commissioner Scott also included in the motion that the support of off-site parking be added to the petition for the

purposes of facilitating construction activities and with the understanding that the ordinance will sunset eighteen months after its adoption; with an option for renewal.

Discussion of the Motion

Mr. Zunguze noted that the sunset clause be granted for twenty-four months (two years) instead of eighteen months.

Commissioner Scott suggested an amendment to the motion extending the sunset clause from eighteen months to twenty-four months (two years). Commissioner Wirthlin seconded the motion and the amendment. All voted "Aye". The motion passed.

5. Community Input

The Downtown Community Council A Community Council Organization of Salt Lake City

24 September 2006

Salt Lake City Planning Commission Salt Lake City Corporation 451 South State Street Salt Lake City, UT 84111

Re: Proposed temporary modifications of Salt Lake City ordinances to facilitate downtown construction.

Dear Members of the Commission,

I am writing on behalf of the Downtown Community Council to communicate the Council's concerns regarding the City's petition to amend the City's ordinances as necessary to facilitate expedited approval processes for temporary construction-related activities in a portion of the Downtown area. This proposal has been brought to the attention of our members, and the general feedback has been supportive.

The residents and the businesses that already are at home in our downtown see renovations and improvements in our community as a long-term benefit to all in our area, and to the City and the State of Utah. And there is a reasonable level of awareness that the process of arriving at the end of these many proposed changes and improvements will involve some inconvenience on the part of all who use downtown.

Comments to date have been supportive of the concept incorporated into these proposals, that would allow greater flexibility to City staff and the many contractors and suppliers involved in the projects to solve problems early on, and to take steps that will minimize any dislocation or disruption related to specific work. Specifically, mention was made of the need to keep materials and equipment off the streets to the fullest extent possible, and to minimize the number of street parking spaces that are bagged as well as keep the period of time this occurs to the shortest possible.

Sincerely,

Christopher Viavant, Chair Downtown Community Council c/o 404 South 400 West Salt Lake City, UT 84101 801-364-5576



September 27, 2006

Peggy McDonough, Chairperson Salt Lake City Planning Commission 51 South State Street, Room 406 Salt Lake City UT 84111

Dear Ms. McDonough:

Salt Lake City's downtown is on the verge of an investment boon. This investment provides an unparalleled opportunity to shape a first-rate central business district in the heart of Utah's capital city.

It is incumbent upon today's business and political leaders to facilitate this investment in a manner that serves the broad interests of the community, accelerates the construction process, and protects adjacent property owners. In this regard, the Salt Lake Chamber supports **Petition #400-06-32** to amend city ordinances to facilitate expedited approval processes for temporary construction-related activities in a portion of the downtown area.

In supporting this ordinance, we would also find it helpful for this ordinance, and other means, to require project owners to work in partnership with the jointly-hired (business community and Salt Lake City) construction impact ombudsman to ensure that the interests of adjacent property owners are protected. The city should find multiple ways to leverage the regulatory responsibilities of the city to mitigate construction impacts. As a business community, we seek a stronger partnership with project owners in this regard and ask for your support.

The Salt Lake Chamber and, our affiliate, the Downtown Alliance, stand ready to help with construction-related activities downtown.

Sincerely,

Lane Beattie

President and CEO

6. Original Petition

KEMAKKS

P	etiti	on	No.	400-06-32
			INO.	400-00-3

B_γ Mayor Rocky Anderson

Is requesting to authorize Ordinance amendments to facilitate expedited approval processes for temporary construction-related activities as it relates to the proposed mall redevelopment, light rail extension and other major projects planned for Downtown, and granting the authority to modify certain City regulations for construction activities to City Administrative staff. The ordinance, as written, will be in effect for 24 months from the time of adoption.

Date Filed_____

Address____

Memo



To:

Alex Ikefuna, Planning Director

From:

Rocky Anderson, Mayor

Date:

09/13/2006

CC:

Louis Zunguze, Community Development Director

Brent Wilde, Community Development Deputy Director

Re:

Expedited approval process for temporary construction-related activities in a

portion of the Downtown area

The Salt Lake City Administration requests that a petition be initiated for ordinance revisions to facilitate expedited approval processes for temporary construction-related activities in a portion of the Downtown area, which is bounded by North Temple: 600 South; Interstate 15 and 200 East.

During the course of working with mall developers, light rail extension planners, and representatives of other major projects being planned for Downtown, the Administration has determined that it is in the City's best interest to take a proactive approach to addressing construction process needs and impacts that will likely result from major construction activities in the Downtown area.

The intent of this proposal is to anticipate construction-related issues that might negatively impact the timely completion of projects and create an overall negative perception if the City is not in a position to provide an immediate response.