MEMORANDUM		
DATE:		October 29, 2009
то:		Council Members
FROM:		Council Planning Subcommittee Janice Jardine, Land Use Policy Analyst
SUBJECT:	, 1 	Proposed amendments to the City's current demolition regulations City Code, Chapter 18.64 – Demolition and Chapter 18.97 Mitigation of Residential Housing Loss

Over the past several years, the City has experienced situations where existing structures have been demolished as part of anticipated new construction but, in some cases, construction is delayed and the site is allowed to sit vacant with minimal or no landscaping. This can disrupt existing development patterns of an area or negatively impact the character of an established neighborhood. The proposed changes are intended to address these types of issues.

The following is a brief summary of key items from the proposed draft ordinance relating to amendments to the City's demolition and housing mitigation regulations. They are provided here to assist in the Council's discussion on November 5. A copy of the draft ordinance in revision format is provided at the end of this memorandum. (Please note - All changes in the draft are not listed here.)

The intent is to receive feedback from the Council and identify steps to move this item forward for further action.

Additional items may be identified and discussed by Council Members.

Administrative staff has indicated concern with some of the proposed changes and will be prepared to discuss their issues with the Council.

POTENTIAL PROCESS OPTIONS

- A. City Council Work Session discussion (November 5)
- B. Staff prepare final draft ordinance
- C. Provide final draft for public review and comment
- D. City Council public hearing (December)
- E. Other options identified by the Council

Chapter 18.64 - Demolition

- A. 18.64.020 Permit application (See draft ordinance - pg.1, lines # 36-38)
 - 1. Requires identification of the proposed use of the premises following demolition
 - 2. The anticipated start date for new construction, and
 - 3. Whether any development applications have been submitted or approved by the City.
- B. 18.64.030 Fees and Signature Bond (See draft ordinance - pgs.2-3, lines # 72-103)
 - 1. Removes landscaping waiver fee
 - 2. Requires fee for compliance with the requirements of this chapter and to assure the property is kept free of weeds and junk materials
 - 3. Addition of bonding requirements
- C. 18.64.040 Issuance of Demolition Permit (See draft ordinance - pgs.3-4, lines # 105- 162)
 - Sec. A A demolition permit shall be issued if:
 - 1. A building permit for a use replacing the building/structure has been approved and issued by the City, **or**
 - 2. If the Chief Building Official or the Fire Marshal orders demolition of the structure due to natural disaster, fire, or other similar event; or hazardous or blighting conditions.
 - a. Requires the site to be landscaped within 30 days after demolition unless a building permit has been issued for new construction.
 - b. Provisions of this section apply regardless of any contrary zoning regulations or standards.
 - c. Requires a bond to cover proper installation and maintenance of the landscaping.
 - d. Allows a delay in installing landscaping up to 6 months due to weather conditions and requires the property owner to escrow funds sufficient to ensure installation of the landscaping.
 - Sec. B Addresses property owner neglect
 - 1. It is unlawful for a property owner to neglect a building/structure to the point that it fails to conform to standards in City Code, Chapter 18.50 Existing Residential Housing (Fit Premises), Sec. 18.50.140 through 18.50.230.
 - 2. Such neglect shall be a class B misdemeanor.
 - 3. Each day a violation occurs shall be a separate offense.
 - Sec. C requires:
 - 1. A housing mitigation plan for demolition of one or more dwelling units located in a residential zone, whether or not occupied.
 - 2. Compliance with the Historic Overlay District requirements 21A.34.020 sections J through P if located in a nationally listed historic district or is a nationally listed site, or is considered a significant or contributing structure.

- D. 18.64.050 Residential Demolition Provisions Sec. F. HAAB Decision (Housing Advisory and Appeals Board)
 (See draft ordinance pg. 6, lines #251-256 and pg. 7, lines # 274-276)
 - 1. HAAB may order a demolition permit not be issued for an additional 6 months to allow further attempts to preserve the housing stock.
 - 2. After any additional time period ordered by HAAB has expired, a demolition permit shall be issued subject to compliance with the housing mitigation plan.
- E. 18.64.070 removes the post-demolition use plan waiver procedure. (Landscaping waiver) (See draft ordinance – pg. 7-8, lines # 296-331)
- F. 18.64.070 Pre-demolition Salvage Permits (See draft ordinance - pg. 8, lines # 333-341)
 - A pre-demolition salvage permit may be issued upon approval by the City of a building permit for new construction.
- G. 18.64.080 Expiration Diligence (See draft ordinance - pg. 9, lines # 357-360)
 - Requires permit holder to diligently pursue completion of demolition work or City may declare bond forfeited and use funds to finish demolition.

Chapter 18.97 – Mitigation of Residential Housing Loss

- A. 18.97.010 Purpose (See draft ordinance - pg.11, lines # 419-425)
- Question for Council consideration should the purpose statement be updated?

The <u>cityCity</u> has experienced a loss of important affordable housing stock, particularly in its central <u>cityCity</u> and Capitol Hill areas due to commercial expansion. It is the objective of the city to mitigate the adverse impacts of such losses, when zoning changes are sought to accommodate expansion of commercial uses, with due consideration for vested or protected property rights.

- A. 18.97.020 Housing Mitigation Condition Precedent to Demolition of Residential Units (See draft ordinance pg.11, lines #431-440)
 - Requires a housing mitigation plan for a demolition permit that will result in a loss of one or more residential units located in a residential zone.
- B. 18.97.040 Housing Mitigation Justification (See draft ordinance - pg.13 & 14, lines # 542-554)
 - 1. Requires HAAB to consider a housing mitigation plan as part of the process for a demolition permit application.

- 2. Requires a report from the CED Director to HAAB justifying the method of housing mitigation recommended including a factually based justification for the mitigation.
- 3. Applicant may submit a similar proposal and factual and legal justification for mitigation or why the Director's recommendations are appropriate or should be modified.
- 4. HAAB action shall include an evaluation of the adequacy of the mitigation plan submitted by the applicant and recommended by the CED Director.

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Chapter 18.64
DEMOLITION

18.64.010 Permit Required:

It is unlawful to demolish any building or structure in the *eityCity*, or cause the same to be demolished, without first obtaining a permit for demolition of each such building or structure from the eityCity building official as provided in this chapter.

18.64.020 Application For Permit:

To obtain a permit for demolition, an applicant mustshall submit an application in writing on a form furnished by the building official for that purpose. Each application shall: A. Identify and describe the type of work to be performed under the permit; B. State the address of the structure or building to be demolished; C. Describe the building or structure to be demolished including the type of use, type of building construction, size and square footage, number of stories, and number of residential dwelling units (if applicableany); D. Indicate the method and location of demolished material disposal; E. Identify the approximate date of commencement and completion of demolition; F. Indicate if fences, barricades, scaffolds or other protections are required by any eityCity code for the demolition and, if so, their proposed location and compliance; G. State whether fill material will be required to restore the site to level grade after demolition and, if required, the approximate amount of fill material; H. If the building or structure to be demolished contains any dwelling units, the application should state whether any of the dwelling units are presently occupied; and I. State the proposed use of the premises following demolition. If new construction is proposed following demolition, state the anticipated start date and whether any development applications have been submitted to and/or approved by the City. 18.64.030 Fees And Signature-Bond: A. Signature: The permit application shall be signed by the party or the party's authorized agent requesting the permit. Signature A signature on the permit application constitutes a certification by the signee that the information contained in the application is true

and correct.

B. **Demolition Permit Application Fee:** The fee for a demolition permit application shall be based on the building floor area <u>as follows</u>:

Building Floor Area	Fee
5 - 2,000 square feet	\$ 66.44
2,001-4,000 square feet	77.52
4,001-6,000 square feet	88.59
6,001-8,000 square feet	121.81
8,001-10,000 square feet	132.89
10,001-12,000 square feet	166.11
12,001-14,000 square feet	199.33
14,001-16,000 square feet	232.55
16,001-18,000 square feet	265.78
18,001-20,000 square feet	293.46
20,001-22,000 square feet	332.22
22,001-24,000 square feet	376.52
24,001-26,000 square feet	409.74
26,001-28,000 square feet	454.03
28,001-30,000 square feet	498.33
30,001-32,000 square feet	537.09

For each <u>five hundred (500)</u> square feet over <u>thirty-two thousand (</u>32,000) add an additional \$11.07.

C. Waiver Fee: Landscaping waiver requests shall also pay a fee of one hundred eighty eight dollars twenty six cents (\$188.26) for the cost of the landscape waiver process.

<u>D.</u> Inspection Fee: If landscaping is not required by the zoning ordinance, or if a landscaping waiver is sought pursuant to section 18.64.070 of this chapter, an<u>An</u> additional fee for the cost of inspecting the property to determine itcompliance with the requirements of this chapter and to assure the property is kept free of weeds and junk materials shall be collected in the amount of one hundred ten dollars seventy four cents (\$110.74). If a waiver request is denied, the one hundred ten dollars seventy four cents (\$110.74) paid under this subsection shall be refunded.

D. Bond: A bond in an amount sufficient to ensure abatement of potential impacts to public health and safety and long-term environmental impacts, general clean-up of the demolition site, and installation of landscaping, if required under this Chapter, shall be required prior to issuance of a demolition permit.

1. The amount of the bond shall be determined by the building official as

89	sufficient to cover the cost of the proposed demolition and installation of landscaping, if
90	required by this chapter.
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92	2. The form of the bond shall be as required in Section of this code.
93	
94	3. If the applicant fails to comply with provisions of the demolition permit and the
95	City has unreimbursed costs resulting from such failure, the City may call on the bond for
96	reimbursement. If the amount of the bond exceeds such costs, the remainder shall be
97	released to the applicant. If the amount of the bond is less than the cost incurred by the
98	City, the applicant shall be liable to the City for the difference. The building official may
99	require readjustment of bond amount if the scope of work changes after demolition work
100	has begun.
100	<u>Ilas beguli.</u>
101	A Rending shall remain in place will all required more in seven late on 141. Cont
102	4. Bonding shall remain in place until all required work is complete and the final
103	inspection has been approved.
104	
	18.64.040 Postdemolition Use Plan Required Issuance of Demolition Permit:
106	
107	No A. A demolition permit shall be issued until one of the following requirements has
108	been metonly upon compliance with Subsection C of this section, if applicable, and if:
109	
110	<u>1. A. A building</u> permit for thea use replacing the demolished building or structure has
111	been <u>approved and issued by the building services</u> and housinglicensing division.
112	
113	B. A landscaping plan for the site, showing the sprinkling system and planted
114	areas, has been approved and a performance bond to assure timely and proper installation
115	and maintenance of the landscaping has been filed with the city in a form acceptable to
116	the city. In the event the building official determines that landscaping is impracticable; or
117	unnecessary given the characteristics of the site and the neighborhood, the landscaping
118	requirement may be waived subject to the provisions of section 18.64.070 of this chapter.
119	
120	C. In the event
121	2. The chief building official or fire marshal orders immediate demolition because
122	the premises have been damaged beyond repair because of a natural disaster, fire, or other
123	similar event; or wherebecause immediate demolition and clearing of the land is
124	necessary to remove hazardous or blighting conditions, the building official may waive
125	the landscaping requirement and order immediate demolition.
126	
127	D. For parcels in the D-1-zone, a permit for the use replacing. Landscaping
128	shall be installed on the site as provided in Section 21A.48.100D2 of this code
129	within thirty (30) days after demolition authorized under this Subsection A2 is
130	completed, unless a building permit has been issued for one (1) or more new
131	buildings or structures located on the same site as the demolished building or
132	structure has been issued by building services and licensing, or a landscape plan

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133 134	for the site has been approved.
135 136 137	i. Subsection 18.64.040A2a shall apply regardless of any contrary in accordance with subsection <u>Title</u> 21A.48.100D of this code. A performance bond to assure timely
138 139 140 141 142	<u>ii. Timely</u> and proper installation and maintenance of the landscaping shall be <u>assured by a bond</u> filed with the <u>eityCity as provided</u> in a form acceptable toSection 18.64.030D of this chapter.
143 144 145 146 147	b. Notwithstanding the foregoing Subsection A2a, installation of landscaping may be delayed due to weather conditions so long as landscaping is completed within six (6) months after demolition and the property owner escrows funds sufficient to assure installation of landscaping as reasonably determined by the eitybuilding services and licensing division.
148 149 150 151 152 153	B. It shall be unlawful for a property owner to neglect a building or structure to the point that the building or structure fails to conform with the standards set forth in Sections 18.50.140 to 18.50.230 of this title. Such neglect of a building or structure shall be a class B misdemeanor. Each day a violation occurs shall be a separate offense.
154 155 156 157 158	C. 1. If one (1) or more dwelling units located in a residential zone, whether or not occupied, will be removed under a demolition permit, a housing mitigation plan shall be prepared and acted upon as set forth in Chapter 18.97 of this title prior to issuance of the permit.
159 160 161 162 163	2. If proposed demolition involves a nationally designated landmark, a significant or contributing structure, or a structure in a nationally listed historic district, a demolition permit shall be issued only upon compliance with the provisions set forth in Subsections 21A.34.020J, K, L, M, N, O, and P of this title.
164 165	18.64.050 Residential Demolition Provisions:
166 167 168 169 170	If the structure for which a demolition permit is sought contains residentialone (1) or more dwelling units, whether or not occupied, the building official shall consider the impact of the requested demolition permit's impact on the housing stock of Salt Lake City pursuant to the following provisions:, unless the proposed demolition is conducted for health and safety reasons as provided in Subsection 18.64.040A2 of this chapter. In such event, this section shall not apply.
172 173 174	A. Impact Determination Standards: The building official, within ten (10) days of the <u>after receipt of a demolition permit</u> application, shall determine whether the requested demolition permit and the postdemolition use plan will result in:
175 176	1. Construction of a-one (1) or more residential unit or units with a net loss of one

177	(1) or more than five (5)dwelling units; or
178	
179 180	2. ConstructionNo net loss of a vacant lot, landscaped lot or parking lotdwelling
180	units will occur due to the anticipated construction of new dwelling units pursuant to an
	approved and issued building permit for the premises where the demolition will occur.
182	D. N. Laurer & D
183	B. No Impact Permit: If the building official determines that neither of the conditions of
184 185	subsection ASubsection A2 of this section are met, applies, the building official shall issue a
	finding of no residential impact and the demolition permit shall may be issued.
186	$C_{1} = \frac{1}{2} \left[\frac{1}{2} + \frac{1}{$
187	C. Impact Finding: If the building official finds one of the criteria in subsection
188	A <u>Subsection A1</u> of this section <u>applies</u> , the <u>building</u> official shall issue a finding of residential
189	impact.
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191	D. Impact Notice: Upon making a finding of residential impact, the building official
192	shall mail a written notice to the owners and residents of properties property located within a six
193	hundred footfeet (600') radius from the property line of the property on which lot where the
194 105	proposed demolition work will take place as shown on the last equalized property tax assessment
195	roll.
196	
197	Notice shall also be mailed to any affected neighborhoodbased organization
198	recognized pursuant to subsection Subsection 2.60.020C of this code. The notice shall specify:
199 200	1. The property proposed for demolition;
201	In the property proposed for demonstron,
202	2. The proposed postdemolitionreplacement use;
203	
204	3. The proposed housing mitigation plan;
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206	$\frac{34}{2}$. The basis for the finding of residential impact; and
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208	4 <u>5</u> . The date and time of a hearing before the housing advisory Housing Advisory
209	and appeals board. Appeals Board (HAAB).
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211	E. HAAB Impact Hearing:
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213	1. To allow time for effective consideration by the notified parties, the hearing
214	before <u>the HAAB</u> shall take place not less than thirty (30) days after the finding of
215	residential impact issued by the building official and not more than sixty (60) days after
216	the finding.
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218	2. <u>The HAAB shall take evidence from the applicant and all interested parties</u>
219	regarding:
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221	a. Regarding The effect of the proposed demolition and
222	postdemolitionreplacement use plan's effect plan on:
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224	i. The city's <u>City's</u> housing stock,
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226	ii. The <u>City's</u> employment and economic base,
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228	111. The character of the neighborhood where the subject property is
229	located,
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231	iv. The <u>city'sCity's</u> master plans for the area,
232	The it I Citate adapted housing wellight and
233	v. The eity's <u>City's</u> adopted housing policy; and
234	wi Any other policy adopted by the City which applies to the
235	vi. Any other policy adopted by the City which applies to the
236	subject property.
237 238	b. Regarding the The cost and economic practicality of repairing or
238	remodeling the structure proposed for demolition to comply with zoning
239	requirements and with building and housing codes, and
240	requirements and with building and housing codes., and
242	c. The proposed method of housing mitigation, including the factual basis
243	upon which the housing mitigation plan is premised and justified.
244	upon when the housing minigation plan is premised and formation
245	3. The HAAB may encourage the an applicant to work with the cityCity and
246	interested parties to repair, remodel, preserve, or increase the eity's City's housing stock.
247	
248	4. The HAAB shall issue its decision not more than ten (10) days after the
249	hearing.
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251	F. HAAB Decision:
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253	1. If Notwithstanding the acceptability of a housing mitigation plan, the HAAB
254	may order that a demolition permit not be issued for an additional period not to exceed
255	six (6) months to allow the City and interested parties time to make further attempts to
256	preserve the housing stock if the HAAB finds:
257	
258	a. The proposed demolition and postdemolitionreplacement use plan has a
259	significant adverseare likely to adversely impact on the city's:
260	
261	i. The City's housing stock and the character of the neighborhood;
262	and
263	
264	bii. Which is not outweighed by any positive effects on the

265 266	eity'sCity's economic and employment base; and
200	e. That it b. The structure proposed for demolition is economically
268	practical to repair or remodel the structure proposed for demolition to comply
269	with zoning requirements and building and housing codes, HAAB may order that
270	the demolition permit not be issued for an additional period not to exceed ninety
271	(90) days to allow the city and interested parties time to make further attempts to
272	preserve the housing stock.
273	proserve me newsing score i
274	2. After this any additional time period ordered by the HAAB has expired, the
275	requested permit shall be immediately issued subject to compliance with the housing
276	mitigation plan.
277	
278	2.3. If the HAAB does not make the findings required by this
279	subsectionSubsection F, the demolition permit shall be issued ten (10) days after the
280	HAAB's decision.
281	
282	G. Appeal Of HAAB Decision:
283	
284	1. The applicant or any person or entity required to be notified of the demolition
285	pursuant to subsectionSubsection D of this section, if aggrieved by the HAAB decision,
286	may appeal to the mayorMayor by filing a written notice specifying the grounds for such
287	an appeal within ten (10) days of the HAAB decision.
288	
289	2. Any other party identified in subsectionSubsection G1 of this section may
290	respond to the appeal in writing within ten (10) days of the appeal.
291	
292	3. The mayor Mayor or the mayor's Mayor's designee shall consider the appeal on
293	the written record and shall issue a decision within ten (10) days of the close of any
294	written submissions.
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296	18.64.070 Postdemolition Use Plan Waiver Procedure:
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298 299	A. If a waiver of the postdemolition use plan is sought under subsection 18.64.040E of
300	this chapter, the applicant shall file with the building official, on a form provided therefor, a
300	statement of any claimed hardship or other special circumstances justifying waiver of the postdemolition use plan requirements.
302	posiciemention use plan requirements.
302	B. The building official shall mail a written notice to the owners and residents of
303	properties within a six hundred foot (600') radius from the edge of the property on which the
305	proposed demolition work will take place as shown on the last equalized property tax assessment
306	roll and any affected neighborhood based organization recognized pursuant to subsection
307	2.60.020C of this code. The notice shall state the reasons given by the applicant for waiving the
308	postdemolition use plan and state the date, time and location of a hearing before the city's
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309	housing advisory and appeals board.
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311 312	<u>C. The chairperson of the housing advisory and appeals board shall select a panel of three</u>
312	(3) examiners from the roster of members and schedule a hearing date no sooner than thirty (30)
313	days from the date of the petition and no later than sixty (60) days from the date of the petition,
	except that if a residential impact hearing is also required pursuant to subsection 18.64.050E of
315	this chapter the two (2) hearings Such decision shall be combined.
316 317	
317	D. In determining whether to waive the postdemolition use landscaping requirements, the
318	board may consider the effects on surrounding properties, the character of the neighborhood, the
319	master plan for the area, future plans for the property and similar factors.
320 321	
321	E. 1. The applicant, or any person or entity required to be notified of the demolition
323	pursuant to subsection Bbased on the criteria set forth in Subsection F of this section, if
323	aggrieved by the HAAB decision, may appeal to the mayor by filing a written notice specifying
325	the grounds for such an appeal. A decision by the Mayor or the Mayor's designee may be appealed within ten (10) days of the HAAB decision to a court of competent jurisdiction.
326	appeared within ten (10) days of the mand decision to a court of competent jurisdiction.
320	2. Any other party identified in subsection B of this section may respond to the
328	appeal in writing within ten (10) days of the appeal.
329	appear in writing within ten (10) days of the appear.
330	3. The mayor or the mayor's designee shall consider the appeal on the written
331	record and issue a decision within ten (10) days of the close of any written submissions.
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333	18.64.080-070 Predemolition Salvage Permits:
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335	A. A-If the City has approved a site plan or a building permit for new construction on the
336	premises following demolition, a predemolition salvage permit may be issued for other than
337	structural demolition. Such permit shall be required for the removal of doors, windows, special
338	glass, fixtures, fittings, pipes, railings, posts, panels, boards, lumber, stones, bricks, marble, or
339	similar materials on the exterior or interior of the buildingany building. A predemolition salvage
340	permit may not be issued for any property for which the City has not approved a building permit
341	for new construction on the premises following demolition.
342	
343	B. A predemolition salvage permit fee shall be paid in the amount of twenty percent
344	(20%) of the demolition fee.
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346	18.64. 090<u>080</u> Expiration_<u>Diligence</u>:
347	
348	Permits
349	A. A demolition permit shall expire forty-five (45) calendar days from the date of
350	issuance, unless a completion date allowing more time is requested and approved by the building
351	official at the time of application. Demolition permits A demolition permit may be
352	renewablerenewed upon request prior to expiration with approval of the building official for one-

353 354 355 356	half (1/2) of the original permit fee, provided continuous progress is being made. If a permit is allowed to expire without the prior renewal, any subsequent request for reinstatement shall be accompanied by a reinstatement fee equal to the original demolition permit fee.
357 358 359 360 361	18.64.100 B. Once demolition has begun pursuant to a demolition permit, the permit holder shall diligently pursue completion of the work authorized thereunder. If such work is not diligently pursued the City may declare the bond required under Section 18.64.030D to be forfeited and may use the proceeds to finish demolition as provided in such section.
362	<u>18.64.090</u> Qualifications To Do Work:
363	
364	It shall be unlawful for demolition work permitted under this chapter to be performed
365	except by:
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367	A. A general contractor or subcontractor currently holding a license in good standing
368	with the state of Utah to do wrecking and/or demolition work.
369	
370	B. A licensed general contractor currently holding a license in good standing with the
371	state of Utah qualified as a general contractor, but only when the demolition is incidental and
372	supplemental to the construction by the general contractor of a new structure on the
373	demolition site.
374	
375	C. Salvage work under a predemolition salvage permit may be done without a
376	contractor's license provided all other conditions of this chapter are met.
377	
378	18.64.110 Demolitions Requirement 100 Demolition Requirements:
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380	A. Prior to the commencement of any demolition or moving, the permittee shall plug all
381	sewer laterals at or near sidewalk lines as staked out by the department of public utilities. No
382	excavation shall be covered until such plugging is approved by the department or by the building
383	official. The permittee shall further ensure all utility services to the structure and/or premises
384	have been shut off and meters removed prior to commencement of demolition work.
385	
386	B. When the applicant indicates the demolition will require more than thirty (30) days to
387	complete, and where required by the building official for the safety of the public, the applicant
388	shall also provide plans to fence the demolition site so that it is inaccessible to unauthorized
389	persons in a manner acceptable to the building official. The building official may waive the
390	fencing requirement if it is determined that fencing would be inappropriate or unnecessary to
391	protect safety or health. unnecessary to protect safety or health.
392	
393	C. A permit for demolition requires that all materials comprising part of the existing
394	structure(s), including the foundation and footings, be removed from the site. The depression
395	caused by the removal of such debris must be filled back and compacted to the original grade, as
396	approved by the building official, with fill material excluding detrimental amounts of organic

397 material or large dimension nonorganic material. 398 399 D. Permitted demolition work, including filling and leveling back to grade and removal of required pedestrian walkways and fences, must be completed within the permit period unless 400 the building official finds that any part of the foundation of building or site will form an integral 401 402 part of a new structure to be erected on the same site for which plans have already been approved by the building division. In such event, the building official may approve plans for appropriate 403 adjustments to the completion time and may impose reasonable conditions including the posting 404 of a bond, erection of fences, securing, or similar preventions to ensure the site does not create a 405 406 hazard after the demolition is completed. 407

40818.64.120110Relationship To Other Ordinance:409

Provisions of this chapter shall be subordinate to any contrary specific provisions of chapter 21A.30 of this code, dealing with the downtown C-4 zoning district, and chapter Chapter 21A.34 of this code, dealing with demolition in historical districts, or theirits successor chapters chapter.

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Chapter 18.97 MITIGATION OF RESIDENTIAL HOUSING LOSS-FROM REZONING

419 **18.97.010** Purpose:

421 The <u>eityCity</u> has experienced a loss of important affordable housing stock, particularly in 422 its central <u>eityCity</u> and Capitol Hill areas due to commercial expansion. It is the objective of the 423 city to mitigate the adverse impacts of such losses, when zoning changes are sought to 424 accommodate expansion of commercial uses, with due consideration for vested or protected 425 property rights.

428 18.97.020 Housing Mitigation Condition Precedent To Rezoning Or Permits For Parking 429 Lots, In Areas ContainingDemolition of Residential Units:

431 A. Housing Mitigation Plan: Any application for a demolition permit which, if issued, 432 will result in a loss of one (1) or more residential units located in a residential zone; any petition 433 for a conditional use permit to authorize or expand vehicle parking in a residential zonesor 434 mixed-use zone; and any petition for a zoning change that would permit a nonresidential use of 435 land, that includes within its boundaries residential dwelling units, may not be approved until a 436 housing mitigation plan shall have been approved by the city. City. The housing mitigation plan shall be proposed and submitted to the eity's planning directorCity's Planning Director and the 437 438 directorDirector of communityCommunity and economic development by the petitioner not less than twenty (20) days prior to final action by the city on such a petitionEconomic Development 439 440 and shall be accompanied by a housing impact statement.

- B. Housing Impact Statement: The housing impact statement shall:
- 1) identify. Identify the essential adverse impacts on the residential character of the area subject of the petition;

2) identify. Identify by address any dwelling units targeted for demolition, following the granting of the petition;

3) separately. Separately for each dwelling unit targeted for demolition, state its current fair market value, if that unit were in a reasonable state of repair and met all applicable building, fire and health codes;

4) state. State the number of square feet of land zoned for residential use that would be rezoned or conditionally permitted to be used for purposes sought in the petition, other than residential housing and appurtenant uses; and

458 _____5) specify. Specify a mitigation plan to address the loss of residential zoned land, 459 residential units or residential character.

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18.97.030 Options For Mitigating Residential Loss:

Petitioners subject <u>to the requirements</u> of this chapter may satisfy the need for mitigation of any residential housing unit losses by any one of the following three (3) methods:

A. Replacement Housing: The petitioner may agree, in a legal form satisfactory to the **cityCity** attorney, to construct the same number of residential dwelling units proposed for demolition, within: 1) the **cityCity** municipal council district in which the land subject of the petition is located; or 2) an adjoining council district, if the mitigation site is within a one mile radius of the demolition site. Any such agreement shall include adequate security to guarantee completion, within two (2) years of the granting of any rezoning or conditional use permit.

B. Fee Based On Difference Between Housing Value And Replacement Cost: The petitioner may pay to the <u>eityCity</u> housing trust fund the difference between the fair market value of the housing units planned to be eliminated or demolished and the replacement cost of building new units of similar square footage and meeting all existing building, fire and other applicable law, excluding land values.

C. Fee, Where Deteriorated Housing Exists, Not Caused By Deliberate Indifference Of Landowner:

1. Request By Petitioner For Flat Fee Consideration: In the event that a residential dwelling unit is targeted or proposed for demolition and is in a deteriorated state from natural causes, such as fire, earthquake or aged obsolescence that is not occasioned by the deliberate acts or omissions to act on the part of the petitioner or his predecessors in interest, which detrimental condition reduces a dwelling unit's fair market value or habitability as a residential dwelling unit, the petitioner may request an exemption from the above two (2) methods of mitigation from the director of the eity's department of community and economic development, as provided below. A judgment as to whether deterioration has occurred as the result of deliberate indifference shall be based on a preponderance of evidence.

2. Required Facts Of Natural Deterioration?/Increase Fair Market Value Of Units
To Be Demolished: The petitioner may submit to the director of the eity's
departmentCity's Department of communityCommunity and economic
developmentEconomic Development every fact known to support the proposition that the
residential dwelling units were not purposely allowed to deteriorate by lack of reasonable
maintenance, ordinary and prudent repairs, or other acts or omissions to act. The value of
the unit(s) targeted or proposed for demolition may be increased to the fair market value
that the units would have, if each unit was in a state of habitability and minimally
meeting applicable building codes and other applicable law, excluding land value. This
enhanced value will then be applied in thus computing any housing mitigation payment

504	provided in subsectionSubsection B of this section.
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506	3. Flat Fee Mitigation Payment: In the event that the petitioner actually and
507	reasonably demonstrates to the eity's directorCity's Director of communityCommunity
508	and economic development Economic Development that the costs of calculating and
509	analyzing the various methods of mitigation are unreasonably excessive in relationship to
510	the rough-estimated costs of constitutionally permitted mitigation, the department director
511	may recommend to the city councilCity Council that a flat rate be paid by the petitioner
512	to the city'sCity's housing trust fund. This flat rate shall be a sum not in excess of three
513	thousand three hundred twenty two dollars twenty cents (\$3,322.20) per dwelling unit to
514	be demolished. The three thousand three hundred twenty two dollars twenty cent
515	(\$3,322.20) flat fee shall be adjusted for inflation as of January 1 of each calendar year
516	following the initial adoption hereof, based on the consumer price index for the previous
517	twelve (12) months, or three percent (3%), whichever result is less.
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519	18.97.040 Housing Mitigation Justification To Council:
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521	A. Report To City Before Rezoning Hearings: The director of the departmentDepartment
522	of community <u>Community</u> and economic development <u>Economic Development</u> shall prepare a
523	report justifying the method of housing mitigation recommended by the director, including the
524	factual basis upon which it is premised and a factually based justification for the
525	recommendation. This report willshall be submitted to the planning and zoning
526	commissionPlanning Commission in sufficient time for its deliberation concerning the
527	advisability of effectuating the petitioner's request for a zoning change. The petitioner may,
528	likewise, submit its proposal and the factual and legal justification for mitigation, if any, or why
529	the director's recommendations are appropriate or should be modified. The commission willshall
530	include in its evaluation an evaluation of the adequacy of the housing loss mitigation plan,
531	proposed by the petitioner and that recommended by director of the department of community
532	and economic development.
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534	B. Report To Planning Director On Conditional Use Permit Petitions: In the event of a
535	conditional use permit, said report willshall be submitted to the city's planning director. City's
536	Planning Director. The report willshall be duly evaluated, considered and included in the
537	decision regarding any conditional use permit. The planning director will Planning Director shall
538	memorialize, in writing, the factual basis supporting any decision dealing with the housing
539	mitigation component of any such conditional use permit and include this finding and evaluation
540	in the file for due consideration should there be an appeal relating thereto.
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542	C. Report to Housing Advisory and Appeals Board: A housing mitigation plan required
543	under Chapter 18.64 (Demolition) of this title shall be considered by the Housing Advisory and
544	Appeals Board as provided in such chapter. The director of the Department of Community and
545	Economic Development shall prepare a report justifying the method of housing mitigation
546	recommended by the director, including the factual basis upon which it is premised and a

547 factually based justification for the recommendation. This report shall be submitted to the

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548 Housing Advisory and Appeals Board in sufficient time for its deliberation concerning the
549 advisability of effectuating the petitioner's request for a demolition permit. The petitioner may,
550 likewise, submit its proposal and the factual and legal justification for mitigation, if any, or why
551 the director's recommendations are appropriate or should be modified. The board shall include in
552 its evaluation an evaluation of the adequacy of the housing loss mitigation plan, proposed by the
553 petitioner and that recommended by director of the Department of Community and Economic
554 Development.

18.97.050 Nature And Review Of Alleged Unconstitutional Or Illegal Housing Loss Mitigation:

Should any petitioner or other person, corporation or entity claim that this chapter or any
application of it is illegal, unconstitutional or may constitute or effectuate an unconstitutional
taking of property without appropriate compensation, either per se or as applied, the eityCity
shall be notified as soon as practicable and the provisions of titleTitle 2, chapterChapter 2.66
(Constitutional Takings) of this code complied with, regarding each such claim.